Bovey Parish Neighbourhood Plan

2021 - 2033

Pre-submission version August 2020



Bovey Tracey Town Council



Welcome to the Bovey Parish Neighbourhood Plan

Neighbourhood planning, introduced by the 2011 Localism Act, is about giving people a say in shaping the development of their local area. In a Questionnaire in March 2018 you told us your priorities for a neighbourhood plan for our Parish. Later that year, in November, you commented on a vision for the future of the Parish and objectives devised in response to the findings from the Questionnaire.

The area affected by this Neighbourhood Plan comprises the communities of Heathfield, Bovey Tracey, Brimley and the surrounding areas and while some of the Parish falls within the area administered by the Dartmoor National Park Authority (DNPA), Teignbridge District Council has been the lead local planning authority. Teignbridge and DNPA both have Local Plans and our Neighbourhood Plan must not conflict with these Local Plans or with national planning policies. You will find these mentioned throughout this Plan.

Here we set out polices designed to achieve the vision and objectives previously agreed with you. Once adopted our Neighbourhood Plan will be part of the Statutory Development Plan for Bovey Parish (which is essentially the sum of government policy, the two Local Plans and the policies in this Neighbourhood Plan).

Policies put forward in this Neighbourhood Plan can shape where development will take place and what it will look like. They cannot block development that already forms part of the Teignbridge Local Plan or DNPA Local Plan. A neighbourhood plan can designate areas of greenspace to safeguard them from development where a number of criteria are met, such as a clear community benefit and public accessibility. It cannot designate land that is not currently accessible or has no existing community benefit and neither can it prevent landowners from making decisions about the use of their land. A neighbourhood plan can only deal with issues that relate to the development of land, and our policies relating to highways, public transport, primary healthcare and primary education reflect this constraint. Our Parish contains three Special Areas of Conservation and no policy or project in this Neighbourhood Plan will permit development which might have a negative impact on any of these.

We realise not everyone will want or have the time to study the entire Plan. Some of you will just read the policies, others might dip in and out of the Plan looking at matters of particular interest (and Table 9.1 will help you do this), and some of you will, we hope, read the whole document.

You can make representation about the content and policies in this Plan in one of three ways

- by emailing <u>neighbourhoodplanning@boveytracey.gov.uk (preferred if possible</u>), or
- in writing to Neighbourhood Plan, Bovey Tracey Town Council, Town Hall, Town Hall Place, Bovey Tracey TQ13 9EG, or
- by telephone (only if you cannot use one of the above, please) by dialling 07387
 217768 this is a dedicated Neighbourhood Plan helpline with an answerphone service

Your representation must be received by **28th September 2020**.

Once we have studied your views on our policies we will produce a final version called the Submission Neighbourhood Plan. This will look a little different from this one as there will be modifications in reaction to your comments and some of the explanations, in Section 2 for example, will not be needed at the submission stage.

Your comments form the heart of this plan and will help to make Bovey Parish a unique place to live and work.

Neighbourhood Plan Steering Group



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1. A Vision for the Future of the Parish

Based on issues highlighted in a Community Questionnaire in March 2018, and with input from the Community Consultation in November 2018, we offer the following Vision for the Parish in the coming years.

The Parish of Bovey Tracey, with its important crafts tradition, will provide an attractive rural environment with a strong sense of community, thus maintaining its welcoming, friendly character for future generations.

It will offer good quality housing to meet the needs of all ages and income levels, and residents will enjoy excellent health, educational, social and cultural facilities.

Nature-rich developments will be promoted, and green spaces defined and enhanced for both public use and habitat protection. Dartmoor is part of our past and will continue to be important to the Parish in the future.

A business-friendly environment will stimulate a comprehensive range of employment opportunities.

The Parish will be served by good public transport, and a safe, efficient network of roads, foot paths and cycle paths will connect outlying areas to a vibrant town centre.

2. BACKGROUND TO THIS NEIGHBOURHOOD PLAN

2.1 Bovey Tracey Parish past and present

Our aspiration in this Neighbourhood Plan is to identify what is most valued about Bovey Tracey Parish and to retain it for future generations. We also need to acknowledge that things will change and we want to ensure that this plan provides a resource that supports change and allows development to be managed in a way that is sensitive to what has gone before and in accord with the wishes of residents.

The Parish takes its name from the river that runs through the town and the De Tracy family who were lords of the Manor from 1139 -1274. Eight hundred years ago, in 1219, Henry III granted a charter to Eva de Tracy permitting the holding of a weekly market, and in 1260 granted a charter to Henry de Tracy permitting a three-day annual fair to be held in the manor. Both charters proved very beneficial to the town which grew rapidly in this period, a legacy from which the town still benefits in the form of the collection of mediaeval buildings that grace East Street.

The present population of the Parish is approximately 8,700 however we have a greater proportion of older residents than both Devon and England which presents significant challenges for our local health and social care infrastructures. There are two distinct areas of population, Bovey Tracey town including Brimley, and Heathfield.

Bovey Tracey is a pretty cob and Dartmoor granite town with a rich architectural heritage. It has over 100 listed buildings and an extensive Conservation Area. The town's narrow winding streets are picturesque but, as will be seen later in this document, pose challenges for today's

traffic. Brimley, situated on the other side of the A382 from the main town, was the centre for the potteries in previous times and today has a mixture of housing and commercial premises.

CAVALIER ROAD CROSSGRANGE TRADING ESTATE LEADING TO FAIRFAX ROAD WENTWORTH ROAD SABRE CLOSE DRAGOON CLOSE

Heathfield has a large business and

industrial area which benefits from easy vehicular access to the A38 Devon Expressway. It also has a residential area comprising mainly homes built in the 1990s as well as some older and some more recently built properties. Bovey Heathfield, adjacent to Heathfield, was the site of a Civil War battle in 1646 (now commemorated in many Heathfield road names as shown in the photo here). The heath is one of the best remaining examples of the heathland landscape which once dominated this part of Devon and is now a haven for rare plants and wildlife. It is owned and managed by Devon Wildlife Trust and is a designated Site of Special Scientific Interest.

The modern Parish forms the south western boundary of Dartmoor National Park and this close physical relationship with the Park is greatly valued by Parish residents and visitors alike. The Parish boundary is just over twenty-three miles long and tends to follow landscape features, for example the southern parish boundary follows an ancient road which is now the A38, the main arterial road for road traffic across southern Devon and on to Cornwall. Both residents and business people are friendly and welcoming, and Bovey Tracey Parish is considered a desirable place to live; as a result there is significant demand for property in the area. The pride residents take in their Parish is reflected in the community effort which resulted in a Gold Medal in South-West in Bloom in 2019, and in the vibrant voluntary sector.

From 1766 until 1999 the extraction of ball clay from the Bovey Basin stimulated a local pottery industry. Today the renowned Devon Guild of Craftsmen (see photo) is based in 19th century stables, complete with water wheel, in the centre of Bovey Tracey town, and the Contemporary Craft Fair, now in its eighteenth year has become one of the most highly acclaimed craft events in the United Kingdom.

Part of the modern Parish sits within Dartmoor National Park and therefore forms a "Gateway to the Moor", providing a perfect location from which both residents and visitors can enjoy the recreational natural beauty and of Dartmoor. Not opportunities surprisingly, given the many visual splendours and the hospitable nature of the area, tourism is an important yearround local business and source of income. Residents are also particularly attached to the Parke Estate, owned by the National Trust, for its recreational value and Mill Marsh Park which hosts a number of annual events.



2.2 The reasons for preparing this Plan

Neighbourhood planning allows us to set out a positive vision of how we want our community to develop in the coming years, to ensure the Parish remains a pleasant and sustainable place to live and to work, and to protect its unique character and heritage.

Over the past twenty years the population of the Parish has grown from 6,929 inhabitants at the 2001 Census to an estimated¹ 8,780 in 2019, an increase of 26 %.

Some of the new developments clustered around the town centre sit well in the existing landscape. However, as significantly more housing is built or proposed, residents have begun to voice concern about the rate of expansion, its impact on the surrounding countryside, and the ability of local infrastructure to keep pace with increased numbers of residents and their needs and desires. These concerns have been a theme running through community feedback at a number of public meetings and community surveys, and with the arrival of the Localism Act in 2011 an opportunity presented itself for the community to engage more fully with the planning process.

Specifically, neighbourhood planning:

- enables us to develop policies to ensure developers build the kind of housing we believe our community needs and wants (such as affordable housing or housing suitable for elderly residents)
- can include policies to influence the location, the appearance and the design of new buildings
- can protect, or propose the creation of, open spaces
- enables us to protect the things we value most in our Parish
- enables the local community to retain more of the money collected from future developers to spend on local infrastructure (e.g. the share the Town Council receives of the community infrastructure levy increases from 15% to 25%).

The Neighbourhood Plan and the policies set out within it cannot reduce the number of new homes being built in the Parish. We therefore need to use the capabilities listed above to ensure that new developments fit in with our positive vision of the Parish.



¹ This latter population figure is based on the number of new houses completed (figure provided by Teignbridge District Council, August 2019) and the average occupancy rate of 2.2 (2011 Census).

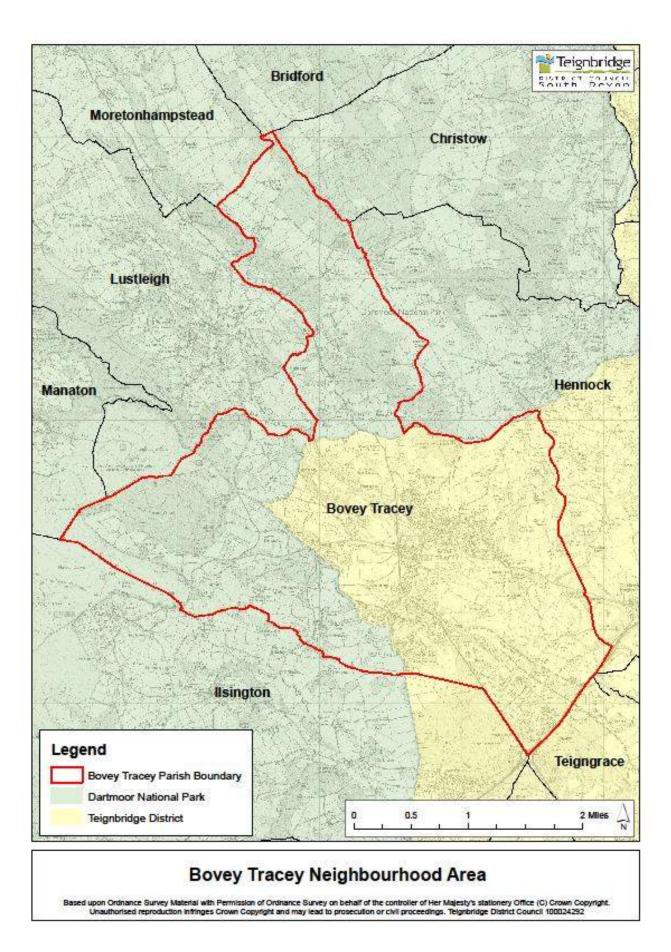


Figure 2.1 Map of Bovey Tracey Parish and the Neighbourhood Area

2.3 The area affected by the Plan

The Neighbourhood Plan area is Bovey Tracey Parish and the boundary is shown in red in Figure 2.1 above. Planning applications are sent, in the first instance, to the local planning authority; the local authority for the brown/yellow area in the map is Teignbridge District Council (TDC), and that for the two green/grey areas to the north and west is the Dartmoor National Park Authority (DNPA).

2.4 Date of designation of the neighbourhood area and the period covered

Both <u>TDC</u> and <u>DNPA</u> (see Appendix 2.1a and Appendix 2.1b) approved the designation of Bovey Tracey Parish as a neighbourhood area for the purposes of developing a neighbourhood plan under Section 61G of the Town and Country Planning Act 1990. Both approvals are dated 4th August 2017. DNPA advised the Town Council that TDC should be the lead planning authority for the purposes of preparing our Neighbourhood Plan.

The period covered is from the date this Neighbourhood Plan is adopted or "made" until May 2033, the present end-date of the Teignbridge Local Plan.

2.5 The status of this Plan in the planning system

"Once a neighbourhood plan has been adopted, the policies it contains take precedence over existing non-strategic policies in a local plan covering the neighbourhood area, where they are in conflict; unless they are superseded by strategic or non-strategic policies that are adopted subsequently." (National Planning Policy Framework, section 3, para. 30)

This Neighbourhood Plan, once it is adopted, will therefore be part of the decision-making process used by your local planning authority (either TDC or DNPA) to come to decisions about applications for planning permission. It is required to conform with the strategic policies in the adopted local plan for the area (i.e. either that of TDC or of DNPA) and with any other strategic policies that form part of what is called the "statutory development plan". The strategic policies in the current TDC Local Plan are S1A – S25, and S19 specifically relates to Bovey Tracey.

If a planning application is made in regard to land for which a third party owns mineral rights then the Devon Minerals Plan comes into play, the purpose of this Plan being to ensure that mining sites are managed and restored to protect Devon's environment and communities. Locally this is most likely to relate to ball clay mineral rights. Similarly, the Devon Waste Plan is designed to ensure the protection of Devon's environments, communities and businesses and this is most likely to be applicable to industrial planning applications.

The overarching planning policies are published in the National Planning Policy Framework (NPPF), the latest version of which was released in July 2018 (updated Feb 2019). All the local policies contained within the above-mentioned local plans must comply with those contained within the NPPF. Figure 2.2 shows the relationships.



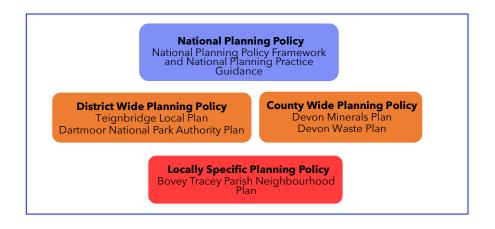


Figure 2.2 The planning hierarchy which contributes to the statutory development plan for Bovey Tracey Parish

The policies we have developed here will help shape our Parish in the future and will carry significant weight in the decision-making process but cannot absolutely guarantee that a proposal will be accepted or rejected.

The TDC Local Plan is currently being reviewed and updated in accordance with the Neighbourhood Planning Act 2017 which introduced a requirement to review a local plan in part or in full every five years, to ensure plans are up to date and properly reflect the changing need of the district. The new Local Plan will have an end date of 2040.

Update: Just as the Steering Group finalised the policies we present here, TDC announced their new Local Plan. They intend two documents, the first of which (Part 1) is presently the subject of consultation and has a putative adoption date of mid-2021. This document focuses on:

- raising standards of design, development and quality of life
- improving wealth and job opportunities
- providing homes which are accessible and more affordable
- tackling the climate emergency, and
- protecting our environment and connecting more people to nature

All of these issues are addressed to some extent in the policies you will see later in this Neighbourhood Plan, however a number of the policies in the draft Local Plan Part 1 are qualified thus:

The requirements of this policy will be included within a viability assessment of the whole plan and may change as a result in a future version of the plan.



Part 2 of TDC's new Local Plan will contain policies setting out where future development will take place and is shown as likely to be adopted in late 2023, at which time the whole new Local Plan will come into effect.

Because of the uncertainties, as mentioned above, about the policies in the new Local Plan and the timeframes involved (it is hoped that our Neighbourhood Plan will come into effect in 2021), the Steering Group decided to retain our policies as originally devised.

We support many of the policies in the draft Local Plan and welcome the transitioning to a carbon neutral future as a key driver of the Plan. A <u>Need to Know Guide</u> on the draft Local Plan is available on the TDC website.

The DNPA Local Plan is also currently under review and the new version expected to be adopted in 2021.

Meantime, the <u>Greater Exeter Strategic Plan</u> (GESP) is in preparation. This overarching strategic plan covers the planning authority areas of Teignbridge, Mid Devon, East Devon and Exeter and will comprise the upper layer of planning policy for these authorities. Among other things, the GESP will establish development plans for its area and is therefore likely to have a significant impact on Bovey Tracey Parish in the coming years.



2.6 How we got where we are - a summary of community consultations and how we reacted to them

In order to help you understand how we moved from the decision in late 2017 to initiate a neighbourhood plan to the Pre-submission Plan you are presently reading, a brief summary of the consultations undertaken and our responses to them is provided below.

There have been three rounds of consultation so far:

The Initial Consultations comprised a series of meetings prior to the setting up of the Neighbourhood Plan Steering Group to gauge the interest and enthusiasm of the people who live, work or do business in the Parish for the development of a neighbourhood plan. The first meeting of the Steering Group was in December 2017.

The Second Consultation was via a Community Questionnaire (in March 2018) designed to elicit the issues which were concerning local people. There were 1,241 responses to the paper and on-line questionnaire, representing approximately 17% of all residents and 21% of residents over the age of 16 years. As a result of the views expressed (as published independently in <u>The Community Questionnaire Report</u>: Appendix 2.2) six working groups were set up to research and develop a Vision for the Parish and Objectives for the Plan. The working groups typically comprised at least one Steering Group member and a number of community volunteers.

The Third Consultation (November 2018) sought to obtain views about the Vision and the Objectives which had been developed. Following extensive publicity around the Parish, drop-in events were held in the Baptist Church Hall, the Dartmoor Distillery, the Heathfield Community Centre, St Catherine's Primary School and Bovey Tracey Primary School. A series of boards were used to present the Vision and Objectives and members of the Steering Group were present to answer questions. The working groups studied the comments received and changes reflecting these were made to the Vision and Objectives. The working groups then proceeded to develop policies and to write the actual Neighbourhood Plan, in line with the Vision and Objectives.

2.7 This consultation and what happens next

After the consultations outlined above we are now required to undertake this present consultation, officially called the Pre-submission Consultation. Based on what you tell us after you have read this Plan, revisions will again be made before the next stage of the process. At the same time this Plan has been sent to other individuals and stakeholders who may be affected by the policies we have developed. It has also been sent to TDC, which has provided comments on the Plan.

The next stage will be to send the revised Neighbourhood Plan, now called the Submission Neighbourhood Plan to TDC which will examine the Plan and the other documents required to be sent with the Plan, to ensure that they comply with the requirements of the Neighbourhood Planning Regulations.

During this period TDC, in consultation with the Chair of the Steering Group, will appoint an External Examiner to scrutinise the Plan and produce a report. Based on this report TDC will publish a decision statement which will either accept our proposals or ask us to modify them. Unless the Plan Proposal is rejected outright TDC will publish the Plan Proposal and initiate a <u>referendum</u>. If a majority of those voting support the Submission Neighbourhood Plan then it is adopted or "made".

A detailed Consultation Statement, detailing the consultation which has occurred, must be submitted to TDC along with the Submission Neighbourhood Plan and this will be available online at that time.



3. KEY ISSUES

3.1 Issues identified in the Report of the Community Questionnaire

Comments received in March 2018 were analysed independently and the key findings are shown in Table 3.1 below.

	Key Findings					
Housing						
А.	There is strong support for the provision of affordable housing for local residents in new housing development; equal priority is given to rented options as to private purchase					
В.	There is a strong sense that the parish should maintain its rural character and that of a historic small town at the gateway to Dartmoor National Park					
C.	There is strong desire for improvements to infrastructure, community facilities and traffic management before any further housing development is allowed					
D.	A priority for the type of new housing developed should be the provision of sheltered / homes for people in later life					
Transport and Travel						
E.	A priority for the town centre is better traffic and parking management in order to reduce congestion and enable improved quality and safer pedestrian access					
Comm	unity Services and Facilities					
F.	There is strong support for the development of a multi-use community facility which provides for sports, leisure and large community gatherings					
Natura	l and Built Environment					
G.	The conservation of the natural environment and landscape should be a priority					
H.	There is strong support for the creation of green public spaces and landscaping within new housing developments					
Ι.	There is strong support for the promotion of sustainable energy and eco-friendly infrastructure across the parish					
J.	There is strong support for the conservation / creation of biodiversity within public spaces					
Employment and Business						
K.	There is strong support for improvements to public transport in order to improve the shopping experience of parishioners					
L.	Increased provision and range of parking is needed in order to improve the shopping experience in the parish					
М.	Small start-up enterprises should be encouraged and enabled in the parish					
N.	The friendly community and high quality of environment are valued by local businesses ²					
Table 3.1 Key findings from the Community Questionnaire Report						

² "Issue N" is a comment rather than an issue but it is good to see that business people share the feelings of residents about these matters; issues K and L have been addressed by the Traffic Working Group.

For the convenience of anyone who does not wish to read this entire document, Table 3.1 above will appear again in Section 9, with an additional column identifying the policies which address the key issues shown above.

Two issues raised by local people are missing from the above list. Ninety-seven percent of people responding to the Community Questionnaire in March 2018 said that "medical capacity" and 94% said that "school capacity" was an essential or important issue. It is possible that Devon Communities Together, the independent body which analysed the data considered that these issues were in the remit of the National Health Service and Devon Country Council respectively, however, given the community concern they are considered in this Plan.

The Working Groups studied the individual comments received and the summary of key issues as shown above. Their task now was to develop policies to address these issues and to research evidence in support of these policies.

3.2 Sustainable development

The National Planning Policy Framework (NPPF) and National Planning Practice Guidance (NPPG) set out the Government's planning policy to which all plans and proposals for development should have regard. As shown in Fig. 2.2, these two policy publications are at the top of the planning hierarchy.

The NPPF includes, at its heart, a "presumption in favour of sustainable development", sustainable development being "development which meets the needs of the present without compromising the ability of future generations to meet their own needs" (World Commission on Environment and Development).

The Teignbridge District Council (TDC) Local Plan calls sustainable development a "golden thread" running through plan-making and decision-taking, and we therefore make no apology for showing below the sustainable development criteria (Local Plan S1) which will be applied by TDC when decisions are made in regard to planning applications from Bovey Tracey Parish.

"proposals will be required to perform well against the following criteria, taking account of the social, economic and environmental benefits of the proposal, its scale and magnitude of impact, the status of any legally protected features affected and any associated mitigation: a. accessibility by walking, cycling and public transport for main travel purposes, particularly work, shopping, leisure and education;

b. road safety and congestion;

c. access to necessary services, facilities and infrastructure taking account of plans to provide infrastructure;

d. health, safety and environmental effects of noise, smell, dust, light, vibration, fumes or other forms of pollution or nuisance arising from the proposed development, including from associated traffic;

e. impact on the residential amenity of existing and committed dwellings, particularly privacy, security, outlook and natural light;

f. impact from existing or committed developments on the health, safety or amenity of occupants or users of the proposed development;

g. maintenance or enhancement of the character, appearance and historic interest of affected landscapes, seascapes, settlements, street scenes, buildings, open spaces, trees and other environmental assets;

h. impact on biodiversity and geodiversity;

- i. if possible, construction and demolition materials are re-used on the site; and
- j. the impact on mineral extraction and agricultural production."

The above is a general set of criteria; our Neighbourhood Plan policies must not attempt to overrule these criteria.

There is also a strategic policy for sustainable transport (S9) which has a number of similarities to S1 and which will also be applied to all planning applications received by TDC.

The Dartmoor National Park Authority (DNPA) is currently reviewing its local plan, and the draft version contains two strategic policies addressing sustainable development. Strategic Policy 1.2 addresses sustainable development in Dartmoor National Park, and Strategic Policy 1.3 confirms there will be a presumption in favour of sustainable development.

Outside of strategic policies in our two local plans, we are able to shape and direct sustainable development in our area through our Neighbourhood Plan.

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3.3 Possible future challenges for the Parish

Climate change

An important challenge facing us in the coming years will be climate change and the urgent need for us to reduce our carbon emissions. The Town Council recently (July 1st 2019) declared a Climate Emergency which is "embedded across all Council services, activities, plans and other relevant work, considering the impact (emissions and biodiversity etc) of decisions, ensuring a fully integrated and systematic approach to the Council's own response to this challenge". In April 2019 TDC declared a state of Climate and Environmental Emergency and signed the Devon Climate Declaration. DNPA declared a Climate and Ecological Emergency on July 26th 2019 and is working towards being carbon neutral by 2025.

The Town Council has initiated a number of projects to address this challenge. For example, Plastic Free Bovey is a collaboration between a local community organisation and the Town Council's "Climate Emergency Bovey and Heathfield" to stop the use of single-use plastic.

The current TDC Local Plan has a number of relevant strategic policies. Policy S6 supports resilience (to flood risk, changes in temperature, rainfall and wind etc.); policy S7 sets a target of 42% reduction in carbon emissions per person in the District by 2030; sustainable transport is addressed in S9 which lists "support infrastructure for electric vehicles" among the policy requirements. These policies will apply to every planning application received by TDC.

The TDC Local Plan is presently being updated and it seems likely that even more emphasis will be given to preventing and responding to climate change in the new Plan.





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Sustainable Transport

In 2011 (Census report) 40% of households in Bovey Tracey Parish had more than 1 car.

Car ownership in the South-West of England was 1.4 cars/vans per household in 2017/18 and is the equal highest (along with the East Midlands) in England (<u>National Travel Survey</u>, Department of Transport: see Appendix 3.1).

It is quite difficult to persuade residents and businesses in rural areas to use public transport and the difficulties of operating a reliable, punctual and speedy bus service in a rural environment may be one reason for the high car ownership in the South-West.

We address the sustainability of transport in our traffic policies.

Risk of Flooding

Recent extreme events around the country suggest that the risk of flooding is increasing. A number of actual or proposed development sites in the Parish have a recognised risk (BT2, BT3, BT4 in the Local Plan) and there is a statutory requirement to produce a flood risk assessment for all except developments smaller than 1 hectare in Flood Zone 1.

Replacement primary school

A vital issue for the future of the Parish is the need for a replacement primary school in Bovey Tracey town. The Parish population is already skewed towards older people and the lack of primary school places will mean that young families are less likely to choose to live in the Parish further skewing the demographics. Provision of a new school is the duty of Devon County Council, nevertheless we will address this issue further in our community policies (see 7.3).



PART 2 DELIVERING THE VISION OBJECTIVES AND PLANNING POLICIES.

4. HOUSING

4.1 New Housing in the Parish since 2013

The 2011 census recorded 3,220 households in Bovey Parish, making it the fifth largest settlement in Teignbridge district. Since then a further 296 dwellings have been completed [figure provided by Teignbridge District Council (TDC) 21st August, 2019] with the largest single provision being 200 units in the Bradley Bends development. The TDC Local Plan 2013 - 2033 allocates a further 450 dwellings, the largest development being at Challabrook with the planned provision of 270 homes on a mixed-use site. Phase 1 of this development is already under construction. The other Local Plan allocations are at Dean Park (120 dwellings), north of Indio House (45 dwellings) and the potential for 15 homes on the site of the primary school if that is relocated.

At the time of writing this plan, an outline planning application had been submitted to TDC for the development of 64 homes at Dean Park. In addition to the above, 112 homes not allocated in the Local Plan, have been constructed on the site of the former Cardew Pottery within the plan period.

4.2 What the Community said about Housing

Respondents to the March 2018 Questionnaire (for the complete <u>Report</u> see Appendix 2.2) considered the factors shown in Table 4.1 either important or essential when planning the type of housing, where to locate it, what should be provided and what should be taken into account. The issues addressed in this section are shown in bold.

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4.3 Limitations of the Neighbourhood Plan

As you read our policy proposals below, please be reminded that, in accordance with the Localism Act, the Neighbourhood Plan can only establish policies which affect land use.

	Community	Location in Report	Where
	Support		Addressed
Location	85 %	Housing Fig 9	N/A
Traffic congestion reduction	92 %	Housing Fig 9	Section 6.5
Road safety	92 %	Housing Fig 9	Section 6.5
Walking and cycle links	74 %	Housing Fig 9	Section 4.6
			Section 6.5
Open space provision/enhanced public	86 %	Housing Fig 9	Section 4.7
space within new developments	83 %	Natural & Built	
		Environment Fig 14	
School capacity	94 %	Housing Fig 9	Section 7.3
Medical capacity	97 %	Housing Fig 9	Section 7.1
Effect on the landscape	91 %	Housing Fig 9	Section 4.7
Effect on the environment	92 %	Housing Fig 9	Section 4.6
Prioritise affordable housing	82 %	Housing Fig 10	Section 4.4
Prioritise sheltered housing	60 %	Housing Fig 10	Section 4.5
Sustainable energy and infrastructure	83 %	Natural and Built Environment Fig 14	Section 4.8

Table 4.1 Issues raised in relation to Housing

4.4 Provision of Affordable Homes

Eighty-two percent of people responding to the questionnaire said that provision of affordable homes should be prioritised.

Affordable homes are defined [National Planning Policy Framework, 2018 (NPPF) Annex 2] as:

Housing for sale or rent, for those whose needs are not met by the market (including housing that provides a subsidised route to home ownership and/or is for essential local workers); and which complies with one or more of the following definitions:

a) Affordable housing for rent: meets all of the following conditions: (a) the rent is set in accordance with the Government's rent policy for Social Rent or Affordable Rent, or is at least 20% below local market rents (including service charges where applicable); (b) the landlord is a registered provider, except where it is included as part of a Build to Rent scheme (in which case the landlord need not be a registered provider); and (c) it includes provisions to remain at an affordable price for future eligible households, or for the subsidy to be recycled for alternative affordable housing provision. For Build to Rent schemes affordable housing for rent is expected to be the normal form of affordable housing provision (and, in this context, is known as Affordable Private Rent).

b) Starter homes: is as specified in Sections 2 and 3 of the Housing and Planning Act 2016 and any secondary legislation made under these sections. The definition of a starter home should reflect the meaning set out in statute and any such secondary legislation at the time of plan-preparation or decision-making. Where secondary legislation has the effect of limiting a household's eligibility to purchase a starter home to those with a particular maximum level of household income, those restrictions should be used.

c) Discounted market sales housing: is housing sold at least 20% below local market value. Eligibility is determined with regard to local incomes and local house prices. Provisions should be in place to ensure housing remains at a discount for future eligible households.

d) There are other affordable routes to home ownership for those who cannot achieve ownership through the market. These include shared ownership, relevant equity loans, other low-cost homes for sale (at a price equivalent to at least 20% below local market value) and rent to buy (which includes a period of intermediate rent). Where public grant funding is provided, there should be provisions for the homes to remain at an affordable price for future eligible households, or for any receipts to be recycled for alternative affordable housing provision, or refunded to Government or the relevant authority specified in the funding agreement.

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The TDC strategy for affordable housing in the Local Plan is contained within policy WE2, which points out that the need for affordable housing is found throughout Teignbridge District and that the majority of open market housing should make a contribution to the delivery of affordable housing. The TDC Local Plan requires a minimum of 30% affordable housing within open market housing developments in Bovey Parish.

Since the commencement of the current TDC Local Plan in 2013, a total of 104 affordable homes have been completed within Bovey Parish. This represents 35% of the 296 total homes completed during this period. Although the delivery of affordable housing currently exceeds the Local Plan policy target, this provision does not address the shortfall that existed prior to the commencement of the Local Plan.

<u>Appendix 4.1</u> shows the median price paid for houses within Teignbridge for the year ending June 2019 (extracted from HPSSA dataset 37 produced by the Office of National Statistics (ONS) in December 2019).

Terraced housing would be the most attractive for entry level purchasers and Table 4.2 below (extracted from Table1d of Appendix 4.1) indicates that Bovey ward is the 8th most expensive of the 24 wards in Teignbridge.

Location	Price Paid		
Shaldon & Stokeinteignhead	£275,000		
Teignmouth East	£270,000		
Haytor	£255,000		
Kenn Valley	£240,000		
Ippelpen	£222,500		
Teignmouth Central	£217,500		
Moretonhampstead	£216,500		
Bovey	£210,000		

Table 4.2 Median prices for terraced housing in the eight most expensive wards in Teignbridge

The ONS publish a <u>housing affordability calculator</u> which is an on-line interactive device for assessing the affordability of open market housing in a given postcode area. Table 4.3 below shows the range of affordability assessment results for sample postcodes within the various residential sectors in the Parish. It should be noted that the calculator is relatively crude and is a rough guide only. The house prices in Table 4.2 are the median, whereas those shown in Table 4.3 represent the lower quartile, hence the difference.

	TQ12 6SH (Heathfield)	TQ13 9YE (Brimley)	TQ13 9AN (West Bovey Tracey)	TQ13 9BP (Bovey Tracey Town)	TQ13 9JD (East Bovey Tracey)
Median Annual Household Income	£36,002	£36,002	£39,655	£39,655	£39,655
Entry level property cost*	£182,000	£182,000	£175,000	£175,000	£175,000
Required savings for 15 % deposit	£30,440	£30,440	£29,250	£29,250	£29,250
Min Household Income Necessary 15% deposit	£34,378	£34,378	£33,056	£33,056	£33,056
Required savings for 5% deposit	£12,240	£12,240	£11,750	£11,750	£11,750
Min Household Income Necessary 5 % deposit	£38,422	£38,422	£36,944	£36,944	£36,944

*Entry level property refers to the lower quartile property price in the selected area

Table 4.3 Affordability of housing in the Parish

Table 4.3 shows that in each of the sectors within the Parish, the median household income exceeds the minimum household income necessary to secure a purchase mortgage on an entry-level property with a 15 % deposit. However, in Brimley and Heathfield the typical deposit necessary constitutes in the order of 80% of the average annual household income. Whilst the households in these areas are saving this deposit they are most likely having to live in rented accommodation where rents constitute a significant proportion of the annual income making it difficult to save. In addition, given that the household incomes are a median value, by definition half of families have an income of less than this amount, so even where the median annual household income exceeds the minimum household income required. More than half of households in Brimley and Heathfield will not be able to afford a mortgage if they have only a 5 % deposit.

Official figures are available for affordable renting through the local authority (see <u>www.devonhomechoice.com/results</u>). In December 2019 there were 29 local families on the rental housing register maintained on behalf of TDC by Devon Home Choice. Between 1st August 2019 and 30th September only two homes in the Parish were let by Devon Home Choice. One was a step-free two-bedroom bungalow and only one application was received for this home, the applicant being categorised as high need. The second was a three-bedroom house, for which there were 53 applicants, indicating high demand for a family home in the Parish. Between 1st December and 31st January only one one-bedroom flat was let in Bovey Parish by Devon Home Choice. Application for homes in Bovey Parish is permitted from applicants with connections to Devon, however these figures illustrate the

difficulty in obtaining a home to rent in the Parish through the local authority.

Hence there is a significant demand for affordable housing among first time buyers as well as families where the household income is less than the minimum necessary to buy or who fail to obtain a rental property.

BPNP Objective HO1

To make the parish a place where people of all ages who are unable to buy or rent on the open market and who have **a strong local connection** have priority access to affordable housing.

The desired outcomes of this objective are:

• To support an increase in the affordable housing stock within the parish.

BPNP Policy H1 - Affordable housing

Developments that exceed the minimum of a 30% affordable housing will be supported. These could consist of self-build plots, social housing, entry level housing and affordable custom-built housing.

Affordable homes will be designed/constructed so it is not possible to differentiate between homes that are privately owned and those that are shared ownership or rented.

Affordable housing will only be available to people with a strong local connection and will include a legal covenant which limits resale to people with a strong local connection.

For the purposes of this policy 'local' is defined as a household containing at least one permanent resident who:

- currently lives in Bovey parish and having done so for at least 5 years; or
- has lived in the Parish for at least 5 years, but moved away within the last 5 years; or
- is currently employed within the Parish, working for not less than 16 hours per week, and having done so for at least 26 weeks out of the preceding year; or
- has a strong connection to the parish for example: upbringing, employment, or having a requirement to provide substantial personal care for a close relative who currently lives in the Parish and has done so for at least 5 years.

These criteria are not in priority order. A level of priority may be applied in s106 legal agreements.

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4.5 Home for Elderly Residents

Seventy percent of community members who responded to the Questionnaire said that sheltered housing should be prioritised.

- The charity Age UK define sheltered housing as follows:
- It is only available to those over 55 years of age
- An on-site warden or other support staff are available
- 24-hour emergency help through an alarm system is provided throughout
- Communal areas such as gardens and lounges are part of the provision
- Social activities are organised for residents

Sheltered housing can take the form of privately owned or rented apartments administered by a specialist company or a local authority.

Bovey Parish is a pleasant place to live and anecdotally has a reputation as a retirement town. There is some justification for that concept in the statistics - at the time of the last census (2011) the median age of residents was 48 years, which is significantly higher than the median age in England of 39 years.

In 2020, 26.8 % of Parish residents were 65 years of age or over and 3.5 % were 85 and over and the corresponding projected figures for 2036 (just after the end of the Neighbourhood Plan period) are 33.4 % and 5.7 % respectively (ONS 2018 Population Projection - Local Authorities SNPP Z1).

BPNP Objective HO2

To make the Parish a place where elderly people with **a strong local connection** have priority access to housing that is suited to their needs.

The desired outcome of Objectives HO2 is to enable residents to remain in the community as they age.

BPNP Policy H2 - Housing for elderly residents

Developments that meet the needs of an increasing elderly population will be supported where they are outside Dartmoor National Park and within, or closely adjoining, Bovey Tracey, Heathfield or Brimley and preferably on a bus route. This policy applies to schemes for managed elderly accommodation such as care homes, retirement communities, retirement homes and groups of individual dwellings (i.e. clusters of 5 or more). Where appropriate at least 3 % of new dwellings within any potential new housing allocations considered in the local Plan review should be designed specifically for elderly people with restricted mobility.

4.6 Appearance of future new homes and the environment

Ninety-two percent of respondents to the community questionnaire considered that the effect on the environment should be considered when providing new homes and 83% called for enhanced open space within new developments.

A <u>parking audit</u> of Bovey Tracey town, produced by TDC in autumn 2019 (see appendix 6.2) highlights the problems of short driveways and small garages, resulting in vehicles protruding onto the footpaths and highways and the generation of on-street parking. It recommends that in new housing developments the minimum length of driveways should be 5600mm and the garage minimum dimensions should be 5300mm in length, 2600mm in width, 2100mm in height with a minimum door width of 2100mm. This will accommodate most modern vehicles with space to circulate and should include vehicle charging points.



Figure 4.1 Example of poor practice



Figure 4.2 Example of good practice

BPNP Objective - HO3

To create aesthetically pleasing streets that are not dominated by vehicles and recycling bins and are safe for cyclists and pedestrians.

The desired outcomes of this objective are:

That housing development design teams will incorporate features which create an attractive street scene and the sense of wellbeing for residents within new housing layouts. Figure 4.1 shows an example of poor street design and fig 4.2 shows an example of good practice.

That safe, secure storage for sustainable forms of transport (e.g. cycles, mobility scooters) will be provided within the curtilage of each new property, as supported by 74% of respondents.

BPNP Policy H3 - Provision of storage

Developments will be required to incorporate the provision of discrete cycle storage/ refuse and recycling storage that is both secure and aesthetically pleasing.

4.7 Effect of New Housing on the Landscape

The effect on the landscape must be high on the list of priorities when providing new housing, and 83% of respondents said that there should be "enhanced public open space within new developments".

A study by the UK Parliamentary Office of Science and Technology Post note 538 '<u>Green</u> <u>Space and Health'</u> (October 2016) (Appendix 4.2) reports that a number of health benefits, including better mental and physical health, are associated with access to green space.

BPNP Objective HO4

To create a standard where substantial green and community spaces are provided within housing developments to encourage engagement between residents, to enhance the rural feel and appearance of the town, and to provide, in some measure, the health and wellbeing benefits associated with access to green space.

The desired outcomes of this objective are:

- To encourage housing site designers to review housing density in such a way that the provision of public green space is a priority within the masterplan as supported by 83% of survey respondents.
- To provide for spaces including seating and planting within a housing development where residents can meet and interact.
- To ensure that safety is considered when designing public green spaces and playing areas by ensuring these areas are clearly visible from the internal living space of
- properties.
- To provide residents with the health benefits which ensue from access to green space.

BPNP Policy H4 - Open space

All major housing developments (above 10 units) will make the provision of public green open space a priority and will be required to:

- provide a central space with public seating which is clearly visible from the internal living spaces of nearby properties, and
- be designed to maximise walking and cycling and to encourage health benefits which arise from access to green space.

4.8 Sustainable Homes for the Parish

The March 2018 Community Consultation Report (Question 14) shows that 83% of questionnaire respondents consider it essential or very important to promote sustainable energy and infrastructure within the Parish.

Sustainable development can be summarised as meeting the needs of the present without compromising the ability of future generations to meet their own needs (NPPF, para 7). Sustainable energy is a clean source of energy that renews itself, rather than a source that can be depleted.

Policy S7 of the TDC Local Plan seeks to reduce carbon emission from 5 tonnes per person per annum (measured in 2009) by 42% to 2.9 tonnes per annum by 2030. Building sustainable homes in Bovey Parish using sustainable energy sources will help to achieve that target.

The NPPF environmental objectives include "minimising waste and pollution, and mitigating and adapting to climate change, including moving to a low carbon economy". The NPPF also states that "to help increase the use and supply of renewable and low carbon energy and heat, plans should identify opportunities for development to draw its energy supply from decentralised, renewable or low carbon energy supply systems".

BPNP Objective HO5

To promote the construction of sustainable housing which exceeds government standards and which is financially efficient to run.

The desired outcome of this objective is to encourage housing site designers and developers to adopt the most up to date measures to incorporate sustainable carbon-free energy generation, recycled water management and the highest level of insulation within housing design.

BPNP Policy H5 - Sustainable homes

The design of sustainable new homes, which go beyond building regulation requirements will be supported. For example

- the use of Passivhaus designs
- the provision of renewable energy sources to each building

• the provision of renewable energy to the development as a whole, particularly where there may be the opportunity to provide district energy and heating systems on a large scale

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5.1 Introduction

Ninety-two percent of Community Questionnaire respondents were concerned regarding the effect of future developments on the natural environment and landscape and 72% wanted enhanced public space that met the need for creation of biodiversity/species rich areas within public spaces.

The government has published a 25-year Environment Plan which sets out its commitment to improve the environment, benefit local communities and deliver sustainable development. To this end the government is to embed both an environmental net gain and a biodiversity net gain approach in the planning system of England.

Environmental net gain requires developers to deliver a wider range of environmental benefits over and above the full environmental impact of the proposed development (e.g. air quality, flood risk management). Biodiversity net gain is an approach to development which leaves biodiversity in a better state than before. So fundamental is this approach to the government's strategy to help the natural world regain and retain good health that the principle of net gain is the first policy in the first chapter of the Environmental Plan.

5.2 Habitats and Species within the Parish

To better understand the habitats and species that occur within the Parish, Devon Biodiversity Records Centre was commissioned to produce a report on Species Information for Neighbourhood Planning and a Wildlife Site Resource Map. The audit (Appendix 5.1) informs the Neighbourhood Plan that the Parish has a rich and diverse natural environment and is important at a national and local level, not only for priority habitat and species, but for the areas of semi-natural habitat that are located throughout. Whilst a significant portion of the Parish lies just outside the Dartmoor National Park boundary and the planning rules applied therein (see Figure 2.1), a number of Parish sites have comparable wildlife and landscape value to that in the National Park. Across the Parish the report recorded three Sites of Special Scientific Importance (SSSI), a Special Area of Conservation (SAC), a National Nature Reserve, 13 County Wildlife Sites, 33 unconfirmed Wildlife Sites and 128 different priority species. Such sites are likely to be under greater pressure from development due to the restrictions imposed by the neighbouring National Park.

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This report was considered alongside other key information, as follows:

• Natural England's Landscape Character Areas were used so that the key landscape features that are important to the community could be identified.

• The Campaign to Protect Rural England (CPRE) map of tranquillity is referenced within the Nature Character Area for Dartmoor and this states that Dartmoor is the single largest unbroken area of tranquillity in Southern England. The CPRE mapping of dark night skies states that in 2000 more than 50% of Dartmoor enjoyed dark night skies unaffected by light pollution. The importance of maintaining this tranquillity and dark skies is not only important to the local community but also to priority species such as the Greater Horseshoe bat.

The objectives below have also been determined within the context and evidence from a number of supportive documents, as listed in <u>Appendix 5.2</u>. Given the findings of the Wildlife Site Resource Map and Species Information for Neighbourhood Planning, and local views expressed in the questionnaire response, we have devised the following overall aim for Bovey Tracey and Heathfield, to be met through a number of objectives.

5.3 Overall Aim

To safeguard the Parish's natural environment and landscape and to enable enhanced, bio-diverse rich public spaces.

5.4 Objectives & Policies

BPNP Objective LEO1

To protect and enhance the natural environment to ensure no net loss of priority habitat and species

The desired outcomes of Objective LE1 are:

- A larger, more diverse and better established wildlife population.
- The development of a parish-wide nature recovery network.
- A reduction in environmental degradation.
- Minimised development impact on native hedgerows and Devon banks.

The following policies are intended to define the requirements for future developments in order to meet the above objective.

BPNP Policy LE1 - Protection and enhancement of landscape

Developments will be required to protect and enhance the unique moorland edge landscape and the statutory and non-statutory designations that contribute to and underpin the areas of natural beauty will be supported.

BPNP Policy LE2 - Tranquillity and dark skies

Developments shall not introduce or increase light pollution in order to preserve the high level of tranquillity and dark skies which are enjoyed by the local community and are also required by protected species such as the Greater Horseshoe bat.

BPNP Policy LE3 - Native hedgerows and Devon banks

Developments should seek to maintain our native hedgerows and reconnect wildlife corridors, replanting lost / neglected hedgerows through creating Devon banks planted with native hedge species and trees. Important areas of woodlands, copses, orchards and individual trees of landscape, cultural and biodiversity significance (for example trees that provide habitat such as significant roost and / or protected by a Tree Preservation Order) should be protected and not impacted negatively by any development.

Proposals which are likely to adversely impact on the hedgerows will be expected to demonstrate how they comply with advice contained in the Teignbridge District Council Planning Advice Note 1.1 "Native Hedgerows and 'Devon' Banks". Proposals for changes to access where planning permission is required will also be expected to have considered advice contained in the Devon County Council Highways Management Protocol for Protected Landscapes. Where change to existing Devon banks or hedgerows is unavoidable, development proposals will be supported where they have demonstrated that options have been assessed and, as a result, the proposed change is the least damaging option (to the hedgerow/bank, setting in the landscape, biodiversity and habitats), and that compensatory planting schemes have been determined as part of the proposal to mitigate the damage and ensure flood risk will not increase as a result of the change.

BPNP Policy LE4 - There shall be a net gain in priority habitat and species

All developments shall protect and enhance the natural environment by ensuring that a net gain in priority habitat and species occurs. To achieve this only development that demonstrates an overall increase in priority habitats and species will be supported. In addition, development should avoid priority habitats and statutory sites, and non-statutory sites that have been designated for their wildlife importance particularly those linked by semi-natural habitat. Land that has received agri-environment funding for management of priority habitat and species should also be avoided. Habitats or features that are crucial for the needs of a priority species should be protected from development or any negative impact.

BPNP Policy LE5 - Wildlife-friendly development

Wildlife-friendly development will be supported, in particular developments that secure biodiversity measures in all stages of implementation and in the case of phased development, across multiple phases of development. Developments should include, where appropriate, buildings with bird or bat boxes, pollinator and insect-friendly structures and connected spaces for species such as hedgehogs between gardens and countryside. The wildlife friendly infrastructure should be effectively connected to ecological features beyond the boundary of the new development and play a role in restoring and sustaining wider ecological networks throughout the Parish. Developers should arrange for the provision of on-going monitoring and remediation within the management of the development.

BPNP Policy LE6 - Lowland heath

In recognition of the importance of priority habitat lowland heath to both the ecological and landscape value of the parish, development will be refused if it is detrimental to the ecological function of neighbouring heathland or results in the loss of lowland heath. The restoration or re-creation of lowland heath will be supported and, where relevant, required in mitigation proposals. The key lowland heath sites have been identified as:

- Chudleigh Knighton Heath SSSI
- Bovey Heathfield SSSI
- Heathfield Pennyroyal Site and Heathfield Cottages County Wildlife Site
- Heathfield butterfly reserve County Wildlife Site
- Heathfield Cottages Local Wildlife Site
- Hele Brakes County Wildlife Site
- Pottery plantation
- Newton Road proposed county wildlife park
- New Park Plantation
- Tom Brown's Plantation
- Cardew Pottery

Bovey Tracey Neighbourhood Plan



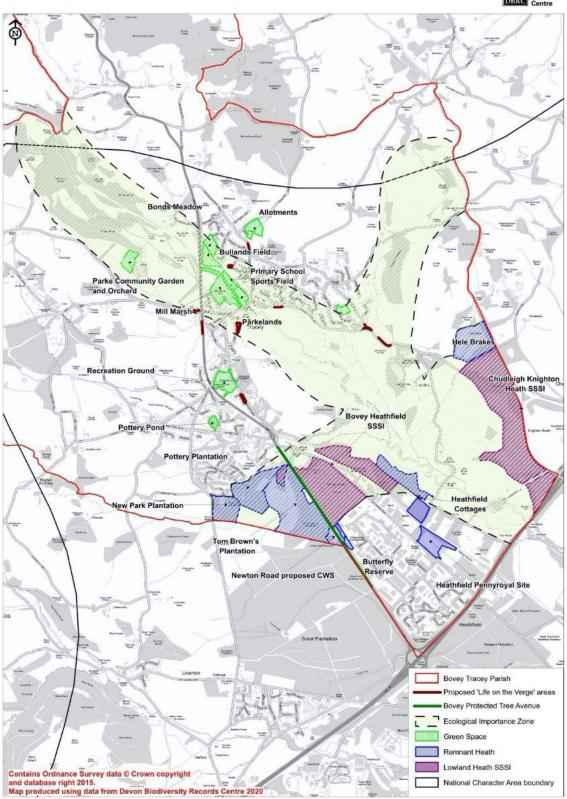


Figure 5.1 Map A. (See Policies LE7, LE9 and LE10)

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BPNP Policy LE7 - Protection of bat flyways

The Parish is home to a number of bat species including the priority species Greater Horseshoe Bat. To help protect the landscape connectivity between the component roosts of the South Hams Special Area of Conservation (SAC), a zone of ecological importance has been identified on Map A (Figure 5.1). This also includes the River Bovey, its tributaries and floodplain and areas where there are particularly rich areas of semi-improved habitat. Any developments proposed in this location must include a Greater Horseshoe Bat management and mitigation plan which must more than compensate for any loss of habitat or ecological function that occurs.

In furthering the above policies we would like to propose and support a number of projects, shown in Section 10.

As emphasised by the survey results from residents across the Parish, the green spaces and landscape within the Parish contribute to what makes our environment special. The Parish is surrounded by beautiful hills, includes wooded valleys, includes an area of Dartmoor, and promotes a feeling of open space. In order to maintain the character of the Parish and safeguard the Parish's natural environment and landscape, we have devised the following objective:

BPNP Objective LEO2

To preserve designated key views across the parish and to maintain the character of the Parish.

The following policies are intended to define the requirements for future developments in order to meet the above objective.

BPNP Policy LE8 - Protection of views

Developments shall maintain the visual backdrop of Dartmoor and safeguard locally important open views. Development within the foreground or middle ground of these views should not have a significant adverse impact on the quality of the view and should, wherever possible, contribute positively to the existing composition of natural and built elements. Developments should not be overly intrusive, unsightly or prominent to the detriment of the view as a whole or to landmarks within the view. The location and direction of locally important views and vistas are indicated on the Vistas maps in Figures 5.2 to 5.13.

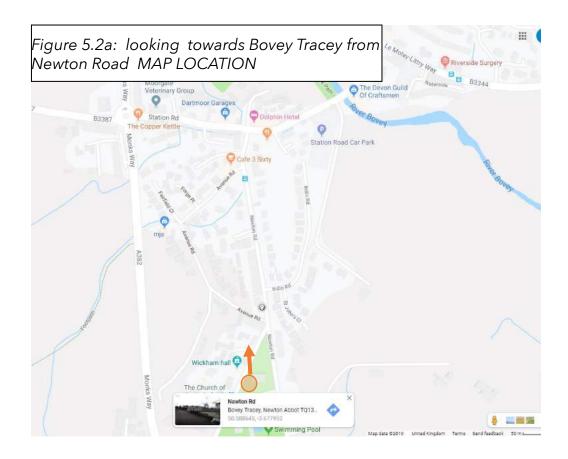
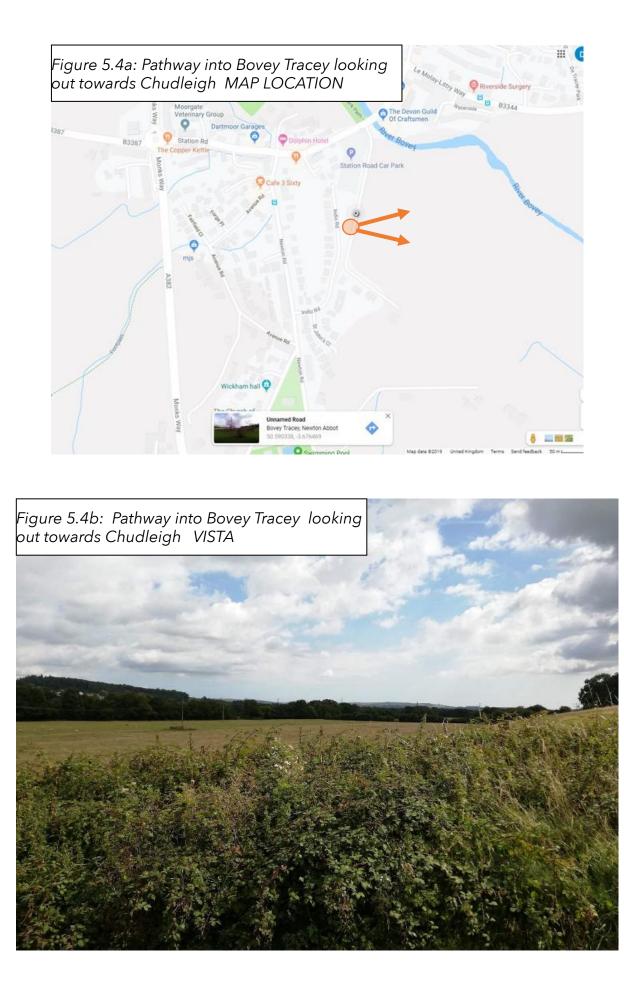






Figure 5.3b: looking towards Bovey Tracey from footpath access to the town VISTA



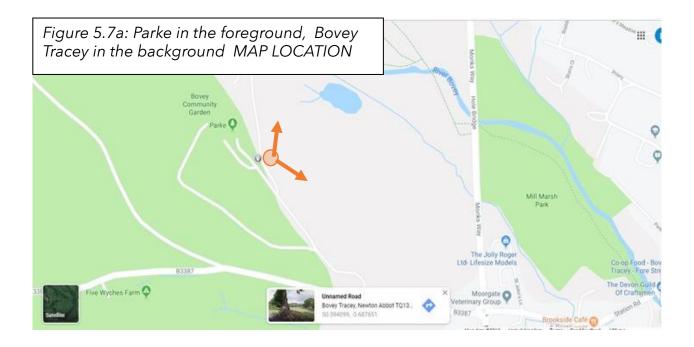




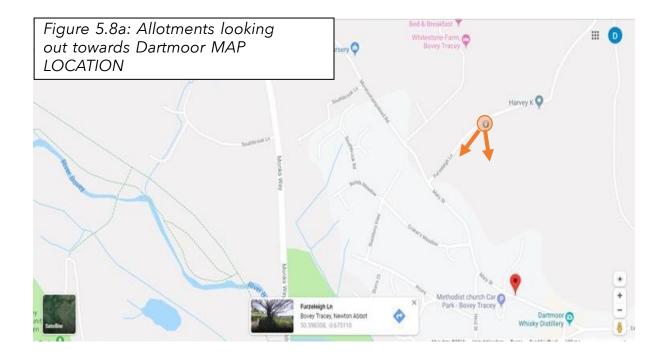
















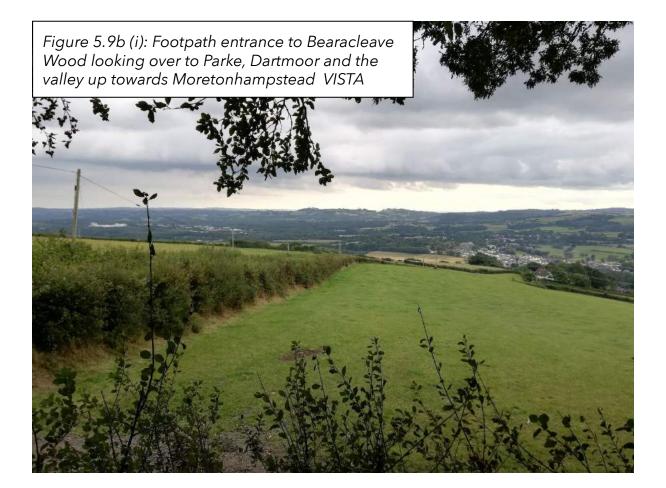
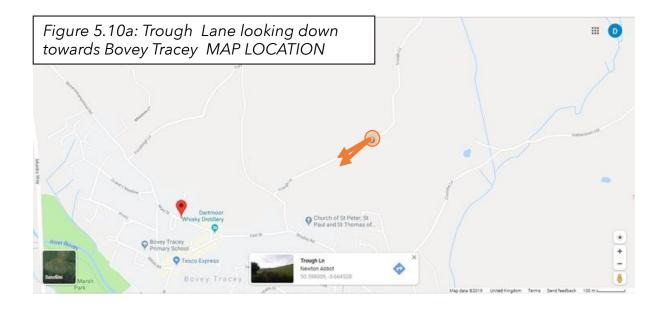


Figure 5.9b (ii): Footpath entrance to Bearacleave Wood looking over to Parke, Dartmoor and the valley up towards Moretonhampstead MAP LOCATION





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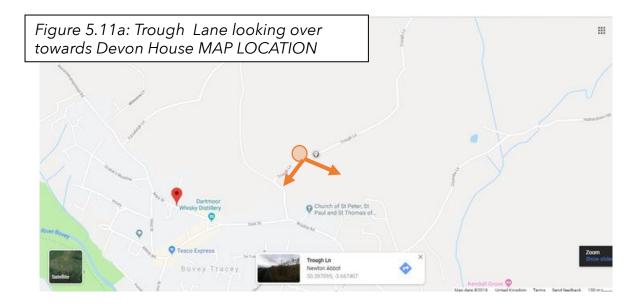




Figure 5.11b (ii): Trough Lane looking over towards Devon House MAP LOCATION

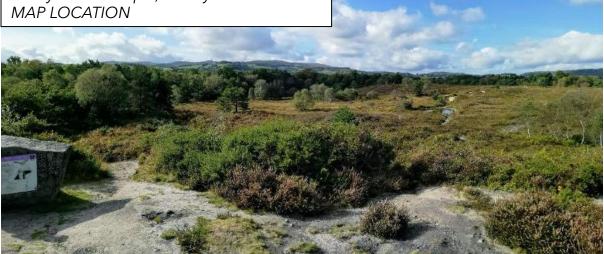


Figure 5.11b (iii): Trough Lane looking over towards Devon House VISTA





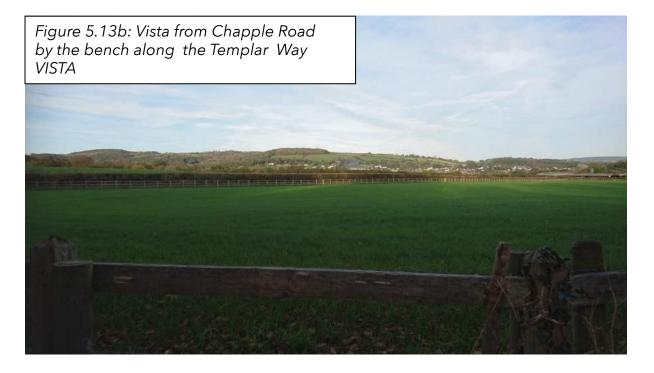
Figure 5.12b (ii): Vistas from Battle of Bovey Heath Plaque, Bovey Heathfield MAP LOCATION





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BPNP Policy LE9 - Character areas

All new development should be in keeping with its Natural England Character Area with regards to scale, layout and materials to retain local distinctiveness and create a sense of place. The boundaries of the Natural England Character Areas are shown on Map A (Figure 5.1).

BPNP Policy LE10 - Local Green Spaces

The areas listed in Table 5.1 and identified on Map A (Figure 5.1) are designated as Local Green Spaces and will be protected from development due to their local significance and community value. Proposals for development on this land that is not ancillary to the use of the land for community or recreational purposes will be resisted. Development proposals which lead to the loss of, damage to or adverse impact on these Local Green Spaces will not be supported.

A significant aspect of maintaining the Parish's identity as the 'Gateway to the Moor' is to protect the main gateway into and through the Parish i.e. along what is known locally as "Bovey Straight". Visitors coming into the Parish and through it on their way to Dartmoor get a clear sense of change from the busy A38 through to a more rural character as they emerge through the shaded beech tree-lined Newton Road (A382). For this reason, we have designated a Protected Tree Avenue (as identified on Map A, Figure 5.1).

BPNP Policy LE11 - Protected Tree Avenue

A Protected Tree Avenue has been designated, the boundaries of which are indicated on Map A, Figure 5.1. Proposals for development within the Protected Tree Avenue will only be supported if they do not have an adverse impact on the rural character of the link road between Heathfield and Bovey Tracey. Development proposals within or adjoining the Protected Tree Avenue should not harm the rural character of the designated area through:

- The loss, damage or deterioration of hedgerows, trees and ditches;
- An increase in air or light pollution;
- Entrance ways inappropriate to the rural setting; or
- Intrusive advertising or signage.

Green Space	Statutory Designation/ Status and Quality/Condition of Space	Reason for Designation – Value/Benefit to Community
Mill Marsh Park	The Wray Valley Cycle Route passes through it Well maintained	Central large playground for local children and tourists alike. Sports field, skate park and keep fit equipment promotes health and well-being for all ages; also the meeting location for Bovey Valley Runners in the summer. Location of Party in the Park, Arts and Crafts festival – central focal point for the community to meet and have fun. River provides ecologically important wildlife corridor. Full disabled access to the park.
The Recreation Ground	Sports recreation area and public open space Well maintained for sports use	Children's playground, sports field and open air swimming pool, promoting health and well-being for all ages through a variety of activities. Looking to increase tree planting around the space to further enhance well-being, provide shade and promote carbon capture.
Furzeleigh Lane allotments	Well maintained, vehicular access	Allotments with a stunning view of Bovey Tracey and Dartmoor. Promotion of sustainable agriculture by enabling residents to grow their own food. Aiming to develop wildflower margins between margins to encourage pollinators.
Bovey Tracey Primary School sports field	Maintained by school so in good condition	School sports field promoting health and well-being. Orchard and children outdoor play area. River Bovey provides ecologically important wildlife corridor.
The Community Garden (National Trust Parke Estate)	Site of Special Scientific Interest, Public Right of Way, County Wildlife Site Maintained by the gardeners	Community garden surrounded by areas of woodland and high biodiversity. Promotion of sustainable agriculture; reducing food transportation costs. Used as a teaching resource, including school visits
Bullands Field	Public right of way, sports recreation area.	Home to Devon Sharks RLFC. Green wildlife corridor alongside River Bovey. Public right of way through to Parke Estate.

Table 5.1 Designated Local Green Spaces (continued over)

Green Space	Statutory Designation/ Status and Quality/Condition of Space	Reason for Designation – Value/Benefit to Community
Rendells Meadow	Maintained by Bovey Tracey Town Council, in good condition. Mix of open space and small-tree cover	Recreational/amenity space well-used by the community with spectacular vista of Dartmoor
Parke View Meadow	Privately maintained, in good condition Privately owned and let out for sheep grazing	Home to Bovey's annual Garden Club Summer Show, which has been a fixture for more than 150 years Potential to plant trees alongside river bank or create a community orchard Provides a green corridor for wildlife through the town
Pottery Ponds	Public right of way runs through it Templer Way walking route passes alongside it	Site of historic interest - dug in the 18th century to provide power – via five waterwheels – for the Bovey Pottery, in operation 1775–1956 Now a wildlife sanctuary with public right of way
Bonds Meadow	County Wildlife Site Recently cut back by volunteers to ensure it continues to be accessible	Home to over 700 species of flora and fauna and 18 different types of bee, therefore ecologically important. Informal green space with footpath access

Table 5.1 (continued) Designated Local Green Spaces

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BPNP Objective LEO3

To enable resilience to climate change through the promotion of sustainable urban design.

The desired outcomes of this objective are:

• Increased provision and quality of green infrastructure.

• Maintenance of the environmental quality and benefits of water courses affected by development.

• A growing proportion of energy demand provided by local renewables generation.

The following policies are intended to define the requirements for future developments in order to meet the above objective.

BPNP Policy LE12 - Provision of green infrastructure

Development which incorporates green infrastructure features (e.g. parks, gardens, recreation spaces, green roofs, woodland, open and running water, cycling routes, pedestrian paths, allotments) that minimise environmental impacts and contribute to enhanced environmental quality will be supported. Proposals which seek to enhance access to the open countryside within and surrounding the Parish in order to address health and wellbeing inequalities will be particularly supported.

BPNP Policy LE13 - Management and maintenance of green infrastructure

All new development must include robust plans for the long-term management and maintenance of all green infrastructure features post-completion of the development to ensure that the benefits they provide are maintained and/or enhanced over time. This shall include determining the responsibility for the management and maintenance activities and how they will be funded. The engagement of local people and oversight by the Town Council in the on-going management and maintenance of green infrastructure features shall be encouraged.

Policy LE14 reflects the importance of the River Bovey and its banks and tributaries in shaping the Parish that we know today and as a green corridor between the parish and Dartmoor National Park.

BPNP Policy LE14 - Water courses and river banks

Development should conserve and enhance water courses and river banks and their surrounding areas to prevent pollution, improve biodiversity, provide open space and mitigate the impacts of flooding in the area.

BPNP Policy LE15 - Sustainable energy

Proposals for individual and community scale energy from hydro-electricity, solar photovoltaic panels, local biomass facilities, wind farms and anaerobic digesters will be supported subject to the following criteria:

- the siting and scale of the proposed development is appropriate to its setting and position in the wider landscape; and
- the proposed development does not create an unacceptable impact on the amenities of local residents; and
- the proposed development does not have an unacceptable impact on a feature of natural or biodiversity importance.

Habitats Regulations Assessment

The Policies shown in this Neighbourhood Plan have undergone screening by Teignbridge District Council, the competent authority, to determine whether they are likely to have significant effects on the South Hams Special Area of Conservation (SAC), the South Dartmoor Woods SAC or the Dartmoor SAC. The screening concluded that a number of the Neighbourhood Plan's policies and projects have the potential to impact on these special conservation areas and that any impacts can be addressed by the incorporation of the recommended international wildlife site protection policy shown below as overarching policy LE16.

BPNP Policy LE16 - Protection of Special Areas of Conservation

Nothing in this Neighbourhood Plan, either policy or project, shall permit development which might have a negative impact, directly or indirectly, alone or in combination, on the South Hams SAC, the South Dartmoor Woods SAC or the Dartmoor SAC, or their qualifying features or functionally linked land. Any development which might negatively impact these SACs shall be subject to Appropriate Assessment under the Conservation of Habitats and Species Regulations 2017.

6. Traffic & Transport

6.1 Introduction

Based on data from the 2011 census, Bovey Parish has the fifth largest car and van ownership in Teignbridge. Of the five largest communities, Bovey has the least number of households with no car and the largest number of households with at least one car. The average car ownership in Bovey Parish is 1.42 vehicles per household. (See <u>Appendix 6.1</u>)

The movement infrastructure within Bovey Parish is broadly divided into four categories as follows:

Conservation Areas

The most challenging is within the historic conservation areas (see figure 6.1) which are characterised by narrow streets with narrow or non-existent footways; on-street parking generated by both residential and commercial demand; traffic congestion; multiple categories of users including pedestrians, cycles, cars, vans, heavy goods vehicles (HGV's)



Fore Street, Bovey





Union Square, Bovey

East Street, Bovey



Mary Street, Bovey

Figure 6.1 Typical street scene in the historic conservation area

Modern Housing Estates

These more recent residential areas have a movement infrastructure which has been designed to modern standards and which for the most part accommodate the travel needs of all users. Most of these areas are provided with adequate off street car parking and where significant on-street parking demand occurs, it is as result of overspill from the more constrained conservation areas. (Figure 6.2)



Figure 6.2 Typical street scene in a modern residential estate

Post War Development Area

This area off Pottery Road (Figure 6.3), Ashburton Road and Newton Road (Figure 6.4) is a mix of more modern and older properties with some commercial development at the east end of Pottery Road. The movement infrastructure is a mix of narrow roads with no footways and those of adequate width with narrow or intermittent footways. The traffic at the end of Pottery Road is a mix of cars and HGV's. (Figure 6.3)





Figure 6.3 Typical mixed commercial and residential properties around Pottery Road



Figure 6.4 Roads adjacent to a mix of residential property off Newton Road

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Heathfield

This area comprises a more recent large industrial estate with mainly modern residential development at its southern end. Vans and HGVs dominate the traffic flow into this area via Battle Road. (Figure 6.5)



Battle Road, Heathfield



Musket Road, Heathfield



Cannon Road, Heathfield



Old Newton Road, Heathfield

Figure 6.5 Typical commercial and residential road scenes in Heathfield

There are individual properties outside of the main communities which are still within Bovey Parish. These tend to be located on minor rural roads with poor links for travel by means other than the car.

6.2 Public Transport

At the time of writing this Neighbourhood Plan, the X39 bus service between Newton Abbot and Exeter, operated by Stagecoach forms the principle public transport link between each of the communities within Bovey Parish and the two main destinations at each end of the route. This service is available on weekdays and Saturdays between 0640 and 20:00 and provides an hourly service to Exeter and a half-hour service to Newton Abbot. On Sundays between 09:15 and 20:00 there is a service at 2 hourly intervals to Exeter and Newton Abbot.

Country Bus operates a bus service between Newton Abbot and Moretonhampstead twice a day with one of these continuing to Okehampton and return. They also operate the Haytor Hoppa between Bovey Tracey and Newton Abbot railway station on Saturdays in the summer months between 10:18 and 17:33 at two hourly intervals. This service calls at Haytor Visitor Centre, Widecombe-in-the-Moor, Hound Tor Rocks, Manaton, Becky Falls and Yarner Wood. Both companies operate school bus services during term time and Carmel Coaches operate a once weekly service from Okehampton to Newton Abbot via Manaton and Trago Mills.

The Stagecoach 39 hourly service runs on a commercial basis but all other services are subsidised by DCC except the extra half hourly 39 service to Newton Abbot which is subsidised by a time limited S106 grant.

6.3 Travel Concerns

Respondents to the 2018 questionnaire (see <u>Appendix 2.2</u> for the complete Report) considered that the following traffic issues were either important or essential:

Note: The headings and the figure numbers in the questionnaire report are shown in brackets.

- Road safety 92% (Housing Figure 9)
- Traffic congestion reduction 92% (Housing Figure 9)
- Encouraging walking to school 87% (Transport and Travel Figure 11)
- Vehicle speed control 80% (Transport and Travel Figure 11)
- Better provision for pedestrians 78% (Transport and Travel Figure 11)
- Better provision for people with impaired mobility 76% (Transport and Travel Figure 11)
- Improved traffic management 76% (Transport and Travel Figure 11)
- Better public transport 75% (Employment and Business Figure 15)

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- Walking and cycle links 74% (Housing Figure 9)
- Encourage bus use 66% (Transport and Travel Figure 11)
- More on-street parking 65% (Parking Figure 12)
- More car parking 63% (Employment and Business Figure 15)
- Residents parking zones 61% (Parking Figure 12)

In addition to the broader issues, some specific areas of concern were identified as follows:

• Poor pedestrian safety in the section of Fore St. from the junction of Le Molay-Littry Way with Fore St. to Union Square. (In the past 5 years there have been 8 personal injury road accidents, all of which involved either a cyclist or a pedestrian.)

• The movement conflicts between pedestrians/cyclists and turning vehicles at the entrance to the Co-op car park create a significant highway safety risk for all users.

• Congestion and traffic delays for traffic moving along Fore St., East St., Mary St., Coombe Cross and Bradley Rd. are significant, particularly at peak times.

• Excessive traffic speeds have been identified by residents on Old Newton Rd., Ashburton Rd. and Le Molay-Littry Way.

• The town centre and many other footway links within the parish have an inadequate width or surface and a poor provision for pedestrians with impaired mobility or sight.

• Car travel to school causes major local congestion, complaints from residents and creates a safety risk at both St Catherine's School, Heathfield and Bovey Tracey Primary School, in Bovey Tracey town centre.

- Inappropriate car parking within the parish contributes to traffic congestion. In some cases this is caused by inadequate parking provision for residents.
- Bus services do not extend into the evening or provide a direct link with railway stations.
- There is poor infrastructure provision for bus passengers (eg bus shelters).
- No pedestrian link between Heathfield and Bovey Tracey.

The above was the situation in 2018/2019 and will be exacerbated when people from new developments start to use the existing transport and movement infrastructure.

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6.4 Limitations of the Neighbourhood Plan

In accordance with the Localism Act, the Neighbourhood Plan can only establish policies which affect land use. All aspects of the highway infrastructure including public transport are controlled by Devon County Council, the highway authority and are thus outside the remit of this Neighbourhood Plan. However, this plan supports key infrastructure improvements and identifies them as 'projects'. These are identified Section 10.

6.5 Highway Safety and Traffic Management

BPNP Objective TO1

To improve movement and road safety within the parish by reducing road traffic congestion, controlling traffic speed and enhancing alternatives to private car use (e.g. public transport, cycling and walking).

The desired outcomes of this objective are:

- minimal additional vehicle movement on the parish road system arising from current and future allocated development
- reduced road traffic congestion near key travel generators, e.g. schools, shops, employment sites and Riverside Surgery
- safe routes for pedestrians and cyclists linked to existing pedestrian and cycle networks and to existing and potential future bus routes by plainly convenient path lines
- better adherence to speed restrictions on the parish roads
- development of road infrastructure that can accommodate buses.

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The following policies are intended to define the requirements of a travel framework to meet the above objective.

BPNP Policy T1 - Highway Safety and Environmental Impact

All development proposals will be expected to incorporate measures to restrict the volume and speed of traffic to that which can be accommodated safely on the local road network.

BPNP Policy T2 - Traffic Management

Where relevant development proposals (residential and employment) will be expected to:

- provide improvements in traffic safety for all road users and specifically pedestrians and cyclists, including speed control measures
- not generate an increased vehicular traffic flow through the conservation area and/or create an unacceptable increase in heavy goods vehicle movements anywhere in the parish
- make appropriate provision in new developments so that public transport could be routed through them, e.g. by providing adequate road widths and discouraging on street parking on new spine routes
- provide for improvements to, and encourage the use of, public transport links e.g. provision of bus shelters.

BPNP Policy T3 - Sustainable Travel

Where relevant development proposals will be expected to include initiatives and infrastructure to encourage local travel on foot or cycle and which discourage the use of cars as a means of transport to school and other short local journeys.

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6.6 Parking

Inappropriate on-street parking is a major concern within the conservation area of Bovey Tracy town centre. In keeping with many communities in Devon, the older part of the town within the zone shown in Figure 6.5 comprises a significant number of residential properties, both houses and flats, which have no off-street parking provision. Residents in these properties are therefore forced to park on-street, including resorting to pavement parking in order to find somewhere to leave their vehicle. Although measures to improve the attractiveness of sustainable travel can be effective in reducing car use, it does not necessarily reduce the desire for car ownership, which is the principle generator of the onstreet parking demand. Mary Street, within Bovey Tracey town, poses a particular problem in this respect and inappropriate on-street parking on each side of the road reduces the running width to a point where emergency vehicles are unable to pass along the road.

Between September and December 2019 Teignbridge District Council (TDC) undertook a parking audit on behalf of Bovey Tracey Town Council. The full report is contained in Appendix 6.2 and the key findings and recommendations are summarised below.

Parking Audit Key Findings and Recommendations

The key findings below are a summary of the points of interest highlighted through the audit. They have reflected on the population and car ownership levels and examined parking capacities and parking concerns throughout the study area.

The accompanying recommendations seek to address some of the impacts identified through the key findings and propose some potential solutions which could be enacted through land-use policies in a Neighbourhood Plan. It is important to note that it is not within the remit of a neighbourhood plan to address parking enforcement and highway management.

Key Finding 1: The locations of the nine identified hot spots within walking distance of the town centre clearly demonstrate parking pressures in relation to both capacity to take vehicles off the street through on-plot parking and high levels of general on-street parking. A clear conclusion is reached that character areas and streets within close proximity to the town centre suffer from the greatest parking pressures.

Recommendation 1a: Strongly encourage the development of driveways, garages and parking courts in Hot Spot areas or areas within a short walking distance of the town centre to reduce the congestion that on-street parking creates in these areas.

Recommendation 1b: Require the replacement of existing on-street or public parking provision with equivalent provision in close proximity to the proposed loss within Hot Spot areas to ensure no reduction of available parking spaces.

Key Finding 2: The streets around Bovey Tracey Primary School including Abbey Road and Cromwell's Way experience intense vehicle and pedestrian movements for 15-20 minute windows in the morning and afternoon.

Recommendation 2: Explore opportunities for the multiple-use of the nearby resident only car park 100 metres from the school and the Cromwell Arms public house Car Park standing 80m from the school for parent parking. Both these car parks were observed to be near empty during morning school drop-off and present an opportunity for intensification of these facilities to provide safe and convenient parking for the short drop-off and pick-up times during term time, where agreement can be reached with the landowners.

Key Finding 3: A total of 59 occurrences of vehicles parked over pavement kerbs were observed during the course of the study with a number of these fully obstructing the footpath. This was a particular issue in areas with narrow footpaths such as those in traditional town centre locations and some more modern estates.

Recommendation 3: A Neighbourhood Plan is a land-use plan and cannot address parking regulation or enforcement, therefore reducing instances of such potentially obstructing parking stands outside the remit of this study and the Neighbourhood Plan. The Neighbourhood Plan's primary purpose is to shape development in the Parish and in this vein a minimum pavement width is advised to apply to internal pavements of new development proposals. The pavement width should be adequate to accommodate a double pushchair as a minimum.

Key Finding 4: The majority of areas constructed after the 1950's provide two or more parking spaces per dwelling, largely through on-plot parking provision but also supplemented by off-plot residential parking as seen in Station Court and Bradley Bends. This is primarily provided through single garages and single driveways serving predominantly detached and semi-detached properties.

Key Finding 5: Over 80% of households own no more than two cars with over 10% owning no car at all. This statistic follows local household composition data which illustrates that over 70% of homes in the parish comprise one or two person households.

Key Finding 6: Areas with high levels of on-plot parking and low levels of designated onstreet parking or parking courts do not necessarily result in lower levels of general on-street parking.

Key Finding 7: There are an estimated 3291 vehicles kept in the study area and this compares with overall parking capacities of:

- On-plot parking capacity for approximately 2574 vehicles
- Designated on-street parking spaces for 106 vehicles
- Off-Plot/Communal residential parking areas with capacity for 775 vehicles
- Total parking capacity for 3455 vehicles.

Key Finding 8: Current garage dimensions are able to fully accommodate the majority of modern vehicles but they provide little available space for drivers and passengers to enter and exit their vehicle whilst inside the garage or provide suitable circulation space.

Recommendation 4: Based on the comparative analysis of local garage dimensions and that of modern cars, the following minimum dimensions for garages could be instilled into a neighbourhood plan policy:

- Depth Minimum 5300 mm
- Internal Width- Minimum 2600 mm
- Width at Door- Minimum 2100 mm
- Height- Minimum 2100 mm

Whilst this is unlikely to prevent on-street parking, the provision of garage dimensions which can adequately accommodate a modern vehicle would encourage greater use of garage spaces for vehicle parking. The additional circulation space is also considered an advantage when considering the anticipated demand for electric vehicle charging requirements.

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Key Finding 9: The length of some driveways is not adequate to accommodate all modern vehicle types without at times obstructing the adjacent footpath and/or highway.

Recommendation 5: Based on the assessment of modern car dimensions, driveways should be prescribed to a minimum length of 5600mm to ensure all vehicles are able to be fully accommodated without protruding onto the highway.

Commentary on the recommendations cited in the parking audit.

Recommendation 1: Implementation of this will be incorporated in the following policy. The parking hotspots are included within a parking policy zone shown in Figure 6.5.

Recommendation 1b: Implementation of this will be incorporated in the following policy T4.

Recommendation 2: Further investigation of the third party insurance, highway safety and availability issues involved with this recommendation render it unattractive. However, project No 6 outlined in Section 10 is designed to address the problem and will be explored by the Town Council during the life of the BPNP.

Recommendations 3,4 & 5: The specification of minimum footway and road widths and garage dimensions will be incorporated into development layout policies within the housing section.

The Committee on Climate Change (CCC) in their report 'Reducing UK emissions 2018 progress Report to Parliament "recommended that if the UK is to remain on a 'least cost' pathway to the 2050 target (net zero emissions), 60% of all new cars and vans sold should be electric by 2030, and all new cars and vans should be zero emission by 2035".

On current projections by 2025, 25% of all car sales will be electric vehicles (EV's). It is therefore essential that the installation of the infrastructure to recharge electric vehicles is incorporated within all new development as well as there being a programme of retrospective installation in car parks and existing dwellings and workplaces.

BPNP Objective TO2

To improve car parking arrangements to support high street business viability and to enhance the street environment for local residents and to provide for electric vehicle charging.

The desired outcomes of the objective are:

- more free, short term on-street parking for those using high street shops and businesses
- a reduction of overspill parking arising from new development
- a reduction of the routine use of on-street parking in residential streets by non-residents

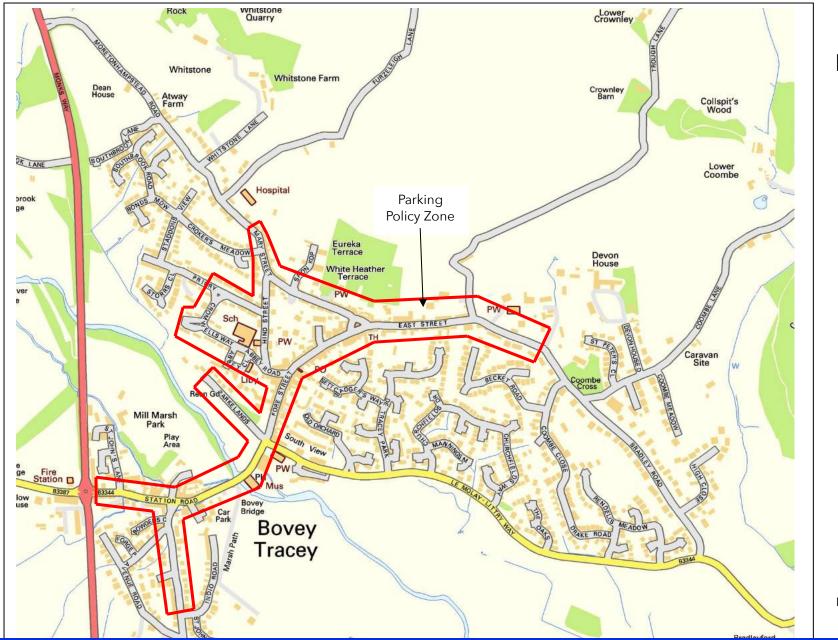
• incorporation of electric car charging facilities into new developments (both residential and commercial) including within parking courts.

The following policies are intended to define the requirements for vehicle parking to meet the above objective for people intending to promote a change of use of land or to modify existing property within the parish.

BPNP Policy T4 - Compensation for loss of parking

Any loss of parking, on or off street, within the Conservation Area and its approaches which are within the designated 'Parking Policy Zone' shown in red in Figure 6.6 of this Neighbourhood Plan must be compensated by providing an alternative which serves the site (e.g. garages, driveways and parking courts). Proposals which generate an increase in on-street parking within the zone will be resisted. The purpose of this policy is to ensure that the free flow of traffic (including emergency vehicles) or the full width of footways are not inhibited by inappropriately parked vehicles within the zone.





Bovey Parish Neighbourhood Plan

Parking Policy Zone

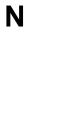


Figure 6.6 Not to Scale

BPNP Policy T5 - Parking general

All planning applications for residential, employment or commercial development, to include new property, changes of use, extensions, or other modifications resulting in an increase in the accommodation or floor space will be required to submit an assessment of the consequential additional vehicle parking demand and to state where it is proposed that those additional vehicles (including cycles/motorcycles) will be accommodated. The assessment will take into account the site's accessibility; the likely vehicle ownership of residents or vehicle use of employees; the type, mix and use of the proposed development and the proximity to, and availability of, public or other forms of transport.

BPNP Policy T6 - Off Street Parking

New residential developments will be expected to include the following features to accommodate vehicles. Driveways should have a minimum length of 5600mm in addition to space required to open a garage door. Any garage provision should incorporate the following dimensions: Length – Minimum 5300 mm, Internal Width- Minimum 2600 mm, Width at Door- Minimum 2100 mm, Height- Minimum 2100 mm. Designated visitor parking must be sufficient for at least one car per two dwellings. Where parking is within a parking court, spaces should be assigned to each property.

Where relevant developments both residential and commercial will be expected to include the infrastructure to support electric vehicle charging (cars, vans and cycles) within communal and allocated parking areas.

6.7 Projects to address Community Concerns

Although it is not within the remit of this Neighbourhood Plan to propose works or schemes that are the responsibility of Devon County Council (DCC) or TDC it does support the implementation of a number of projects related to our research. These are listed in Section 10.

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6.8 References

National Planning Policy Framework 2019 (NPPF)

Promoting sustainable travel

Para. 102 Transport issues should be considered in plan making and development proposals so that:

a. address impacts of development on the transport network

- b. promote walking, cycling and public transport use
- c. address environmental impacts of the traffic and transport infrastructure

d. patterns of movement, streets, parking and other transport consideration are integral to design of schemes.

Para 104 d) provide for high quality walking and cycling networks and supporting facilities.

Para 105 if setting local parking standards for residential and non- residential development, policies should take into account:

- a. the type, mix and use of development;
- b. the availability and opportunities for public transport;
- c. local car ownership levels; and

d. the need to ensure an adequate provision of spaces for charging plug-in and low emission vehicles.

Para 106 ... In town centres, local authorities should seek to improve the quality of parking so that it is convenient, safe and secure alongside measures to promote accessibility for pedestrians and cyclists.

You can make representation about the policies in this Plan in one of three ways

 by emailing <u>neighbourhoodplanning@boveytracey.gov.uk (preferred if possible)</u>, or

• in writing to Neighbourhood Plan, Bovey Tracey Town Council, Town Hall, Town Hall Place, Bovey Tracey TQ13 9EG, or

• by telephone (only if you cannot use one of the above, please) by dialling 07387 217768 - this is a dedicated Neighbourhood Plan helpline with an answerphone service.

Your representation must be received by 28th September 2020.

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7. Community service and Facilities

7.1 Availability of Primary Healthcare

7.1.1 Background

The Report of the Community Survey carried out in March 2018 showed that 97% of people responding were concerned about healthcare provision in the light of new housing development.

When new residents register with our primary healthcare providers at Riverside Surgery (pictured here) the practice will receive additional funding over time. Provided the surgery can recruit appropriate additional staff and has the space to accommodate them, new development per se should not adversely affect care.



Fortunately, this is a pleasant area in which to live and work and the Practice Manager reports (personal communication) that they have generally been able to recruit new staff as needed. Nevertheless, the August 2019 Riverside Practice Update (<u>Appendix 7.1</u>) stated that there was "a wait of up to 3 or 4 weeks for routine appointments to see a GP or Nurse-Practitioner".

While the Local Plan recognises the need for appropriate infrastructure for healthcare (strategic policy S5) there are specific local concerns we wish to address in our policy.

7.1.2 Objective

BPNP Objective CO1

To promote improvements in the health and wellbeing of our growing community.

The desired outcome of this objective is to facilitate improvements in health and wellbeing in the Parish, however, as only planning matters can be addressed in neighbourhood plans, our policy below is confined accordingly.

It is important that the funding and timing of the necessary infrastructure is matched to the growing need for healthcare provision. The NHS Clinical Commissioning Group recently (13th February 2020, <u>Appendix 7.2</u>) commented on a planning application for Challabrook Phase 2 (TDC reference 19/02583/MAJ). Their comments indicated that the Practice would need to increase in size by about 40 m2 to accommodate the anticipated additional patients.

7.1.3 Policy

BPNP Policy C1 - Provision of additional health care facilities

The Neighbourhood Plan supports the extension of existing health care premises and/or the building of additional premises as required.

Premises will be supported subject to the following:

- the development is inside the Parish settlement areas
- appropriate car and bicycle parking spaces must be available or provided, including provision for Blue Badge holders
- new premises must be served by a bus route with a bus stop within 200 m
- the development has safe pedestrian and cycle links.

New premises within the settlement areas of Brimley or Heathfield would be particularly supported.

7.1.4 Health and Wellbeing in the Parish

A project (see Section 10) has been completed and published in 2019 in The Cottage Magazine informing community members about the <u>health and wellbeing</u> facilities available in the Parish.



7.2 Multi-purpose Community Facilities

7.2.1 Demand for Facilities

There has been a recognised and recorded demand for more sports, meeting and performance space in the Parish since at least 2011. The Bovey Tracey Community Masterplan Consultation Draft (2011) stated (<u>Appendix 7.3</u>):

"We can propose policies and sites in support of developing community facilities to provide for a larger, new multi-purpose community building. We can work with landowners and trustees to agree a plan for the facilities to be developed. We can secure funding from new development to contribute towards community facilities."

The notes (Appendix 7.4) of a <u>public meeting</u> on 25th October 2016 at the Methodist Hall in Bovey Tracey to discuss setting up a development trust for the Bovey and Heathfield area reported that the first priority of those present was to:

"Build a new big, multi-functional, cross generational community hall that could provide a range of activities and services such as sports and leisure, a theatre and arts centre, a health and wellbeing centre, a community cinema/film club, activities for young people, education, advice services etc."

The notes (Appendix 7.5) of a <u>Community Groups Consultation Meeting</u> on 4th March 2017, at the Baptist Hall, Bovey Tracey record that the main issues agreed on were:

"There is an urgent need for a new large multi-purpose community and sports facility in Bovey Tracey."

and

"Community and sports groups need access to better support and information, including about funding and training opportunities, and about attracting new members, volunteer helpers and committee members. "

The Community Questionnaire Report May 2018, based on the Questionnaire developed to inform this Neighbourhood Plan, records that 71% of those responding to the Question 12 about provision for community facilities and activities said that "more indoor and outdoor sports facilities" are important or essential. Sixty-seven percent said that "more facilities for community activities" are important or essential. (Appendix 7.6)

Here, we would like to share an informed and thoughtful response from a community member commenting in November 2018 on the objective shown below:

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"A new multi-purpose multi-use facility with indoor facilities (e.g. sports hall) and more importantly outdoor 3G artificial grass pitch that could be used for many different activities and sports (in all weathers!). As an example, Bovey Tracey Football Club has 7 youth teams that train in Ashburton each week on their astro-turf pitch. Can you imagine how many car journeys that is for each player to get there and back, let alone the disappointment of Bovey not having its own facility. And I also organise two weekly 5-a-side sessions for Bovey adults using the sports hall at Seale Hayne; wouldn't it be nice if the people of Bovey used facilities in Bovey to get fit and healthy and to be sociable."

7.2.2 The Current Situation

Two ongoing (at the time of writing) construction projects will affect what is eventually needed in the way of new community facilities. The first is the Community Centre Building due for completion in 2020. This will provide meeting and other space. The second is the Bovey Paradiso cinema complex which will provide a cinema, performance space, artists' studios and an art gallery.

This Neighbourhood Plan also contains a policy in relation to a new primary school in Bovey Tracey town. The proposed site for both a school and a community facility is land owned by Bovey Tracey Town Council off Le Molay-Littry Way (<u>Appendix 7.7</u>). There are possibilities for sharing of facilities and economies of scale if the new school and the community facility are built at approximately the same time.

7.2.3 Provision of Community Facilities

In the light of the above, the following objective was developed and presented to the community in the November 2018 consultation:

BPNP Objective CO2

To promote the provision of a multi-use community facility.

The intended outcomes are facilities offering space for:

- sports
- performance, and
- large community gatherings.

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The Policy addressing the demand for improved community facilities is C2 below.

BPNP Policy C2 - Provision of community facilities

The Neighbourhood Plan supports the provision of community facilities on land owned by Bovey Tracey Town Council off Le Molay-Littry Way, or on another suitable site.

A planning proposal will be supported where:

- the site is situated close to Bovey Tracey town centre
- the site is accessible by foot and bicycle
- the site has adequate off-street parking provision either on-site or within a short walking distance, and
- increased vehicular traffic would not cause unacceptable adverse impacts on residential amenity
- increased traffic would not adversely affect highway safety
- the site complies with other policies in this development plan.

7.3 Replacement Primary School for Bovey Tracey

7.3.1 Background and Evidence

Given the number of new homes that are being built in the Parish (see 4.1) there will inevitably be an increase in the number of families with children of school age, increasing the demand for school places in the area.

There are a number of potential providers of school places. DCC embraces the principle of "local provision for local children" (<u>Appendix 7.8</u>) as follows:

"... to provide local provision for local children - promoting a pattern of sustainable, high quality provision which maximises accessibility, meets local needs and recognises the needs generated by planned growth in specific localities and reduces the need for home to school transport."

A <u>letter from DCC</u> addressed to the Town Clerk and dated 16th November 2017 (Appendix 7.9) recognised that:

"... there are pressures for school places within the town. Bovey Tracey Primary School is at capacity in nearly every year group and has limited ability to accommodate children moving into the area."

In the same letter it was acknowledged that policy BT4 in the Teignbridge District Council (TDC) Local Plan (2013):

"... identifies a site for community facilities, including a replacement primary school, and alongside this, a replacement primary school is identified in the Infrastructure Delivery Plan."

However, the TDC Infrastructure Delivery Plan (2016) identifies 2025 - 2029 as the period during which the new school is likely to be built.

The site identified for the replacement school is land owned by the Town Council adjacent to Le Molay-Littry Way and on 18th March 2019 (<u>Appendix 7.7</u>) the Council issued a position statement regarding the use of that land as follows:

"The Town Council intends to preserve this land for its proposed use as a school, with or without additional community facilities, and does not intend to transfer it to a third party unless and until Devon County Council decides to locate a new school elsewhere."

7.3.2 Objective

BPNP Objective CO3

To facilitate the replacement of the Bovey Tracey Primary School to meet the present and projected needs of a growing population.

7.3.3 Policy

BPNP Policy C3 - Re-provision of Bovey Tracey Primary School

This Neighbourhood Plan supports the re-provision of the existing Bovey Tracey Primary School on land owned by the Town Council off Le Molay-Littry Way, or on another suitable site which must be within 2 km of the Riverside Community Centre, this being the approximate centre of population in Bovey Tracey.

8. Business and Employment

Covid19 struck as we were finalising the policies below and the effect on businesses and employment in the Parish cannot be accurately determined at this time.

8.1 Issues Identified in the Community Questionnaire Report May 2017

In March 2018 a Community Questionnaire was completed by local residents and business people and the outcomes were published in the Community Questionnaire Report in May 2018 (Appendix 2.2).

Of those responding to the questionnaire 75% of local residents commented on the need for improvements to public transport, from 63% for an increase in parking provision and 63% thought that small start-up enterprises should be encouraged. The preservation and development of the present range of shops was essential or important to 69% of those responding, and the desirability of increasing footfall and supporting tourism was frequently mentioned. Many commented that the conversion of vacant retail premises to residential use should be resisted.

Of the responses to the questionnaire 71 were from business owners or managers in the area. The questionnaire asked for feedback on two aspects of doing business in the area, namely, "what are the best aspects of running a business in the Parish" and "what are the greatest challenges in running a business in the Parish". The responses were not limited to a fixed list of options so we were not surprised to receive a variety of comments.

The challenges most often mentioned were parking and congestion (35%) and patchy broadband connectivity and speeds (11%). A few mentioned lack of support for local businesses, lack of footfall, lack of promotion and advertising of the town's business community, and lack of support for local planning proposals.

8.2 Local Employment

Around Heathfield: The main employment sites in the Parish are located on Heathfield Industrial Estate or on one of the business parks along Old Newton Road, and the latest figures available from TDC showed some 140 businesses on the Heathfield Industrial Estate alone. Importantly, this area lies adjacent to the A38 and offers easy access to the national road network.

Business diversity within the parish has over the last 12 months has been diminished with the closure of two large traders. It is hoped that the large vacant site to the north-east of Heathfield will be brought back into productive use over the next year.

Traffic and parking are issues in Heathfield as both resident and industrial vehicles often use the same limited space.

Pottery Road: There has been welcome expansion in Pottery Road, where a new development has attracted a firm of accountants and a firm of quantity surveyors. Such professional businesses provide the kind of better paid jobs a number of our community members said were needed.

Core retail area: The viability of retail shops in small market towns has come under significant pressure from a number of sources as the way people shop changes. These threats come (but not exclusively) from out of town supermarkets and other retail businesses with free parking, and from the ease of internet shopping. Businesses in the core retail area need to respond to this changing environment by providing a locally unique shopping and leisure experience. The Town Council recognises that it has a part to play with other stakeholders in creating an environment in which existing and new business thrive.

For the purposes of this Neighbourhood Plan the core retail area of Bovey Tracey town is contained within Station Road, Fore Street and Town Hall Place.

Benefits of increased local employment: Forty-four percent of those responding to the Community Questionnaire stated that they worked outside the Parish. It is recognised that a number of benefits could be derived from increasing the levels of employment in the area including reduced travel times and reduction in vehicle pollution all contributing to improved quality of life. People living and working in the Parish are also more likely to shop locally.

8.3 Parking & Traffic Congestion

"Companies will invest in the area if transport and infrastructure are good"

(a resident)

The Town Council in collaboration with Highways Devon has developed proposals for a new traffic management system for Bovey Tracey town centre with the aim of reducing congestion.

An experimental period for these changes will be required to monitor the impact of these proposals but no timescale for this has yet been agreed. A parking audit in Heathfield is also planned (and is shown as a Project in Section 9). This will inform future discussions between the Town Council and DCC on how to alleviate the congestion in this area of the Parish.

8.4 Objectives & Policies

The Teignbridge Local Plan contains many policies (S19a and EC1-EC12) to support the development of a prosperous economy, for example, Policy EC2 states that, in order to retain sites for employment, the development of business land for another use will only be permitted in certain defined circumstances. The policies we present below are specific to the Parish and augment those already in the Local Plan.

BPNP Objective B&EO1

For the Parish to become a more attractive business, service and leisure location for residents, businesses and visitors.

The intended outcomes are:

- that business premises in the core retail area are retained for business use
- that subdivision of premises in the core retail area is discouraged so that the number of existing shops is maintained for a variety of business needs
- that the number of new business start-ups in the parish is increased (from the 2019 baseline)

• that through work with partner organisation an IT infrastructure is developed in the parish that is capable of meeting the needs of today's and tomorrow's businesses.

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Policy B&E1, below, is in line with Local Plan Policy EC2 and is intended to discourage the redevelopment of retail space into residential premises with the loss of both a shop and employment. Note however that EC2 is aimed at preventing loss of employment only.

BPNP Policy B&E1 - Application for change of use

Applications which will result in the change of use of a shop, café, restaurant, hot food takeaway or pub within the Parish to residential use will be supported only where

a. it can be shown that the existing business is not viable, and

b.the property has been efficiently marketed, at a reasonable price, over a continuous period of at least twelve months.

An example would be the recent closure of the Brimley post office and only shop which has had a severe impact on the residents of the area. The premises are now subject to an application to convert the property to two residential units and this means that the premises are unlikely ever to be returned to commercial use.

One respondent wrote:

"Existing retail units are too small for businesses which have already diversified to take advantage of changed retail habits. Do not allow good-sized buildings to become residential or sub-divided."

While this was a view from a single person, it alerted us to the danger of sub-dividing existing large retail space at the expense of existing thriving businesses which might want to up-size, or new businesses such as restaurants which could be attracted by an increased footfall and which need larger premises. It would seem to be sensible to ensure that the core retail area in the Parish, retains shops or units of a ranges of sizes.

BPNP Policy B&E2 - No subdivision of existing buildings

Applications which involve the sub-division of existing buildings in the core retail area of Bovey Tracey will be supported only where

a. it can be shown that the existing business is not viable, and

b.the property has been efficiently marketed, at a reasonable price, over a continuous period of at least twelve months.

The core retail area referred to above is defined as the entire length of Station Rd. and Fore St. up to, and including, Town Hall Place.

New build start-up units within the defined core retail area would be supported where this does not result in the loss of existing retail units.

Strategic Policy S3 of the Teignbridge Local Plan calls for employment development and supports proposals for business, industry and warehousing development. There was particular support from the Parish community for the development of start-up units to encourage new businesses and the creation of skilled and sustainable employment over the medium and longer term.

BPNP Policy B&E3 - Provision of start-up units

Proposals to build new start-up units with the defined core retail area would be supported where this does not result in the loss of existing retail units.

Increasingly the provision of skilled jobs depends on the existence of IT infrastructure which is appropriate for modern business needs.

BPNP Policy B&E4 - Internet speed and technology

Proposals to improve access to the internet and to increase the speed of broadband services, or to provide innovative services resulting from the introduction of new technologies, will be supported where:

a. evidence shows that the service cannot be delivered less harmfully by installing equipment on existing masts, buildings or other structures, and

b. the equipment is located and designed to minimise its impact.

In addition to Policy B&E4 above, we have proposed a **project** (see Section 10) which will seek to establish how the local IT infrastructure can be improved to supply high speed broadband and/or mobile phone services to businesses in the Parish.

8.5 Increasing Footfall

Strategic policies in Chapter 7 of the National Planning Policy Framework (NPPF) are aimed at ensuring the vitality of town centres and the NPPF notes the need to allow small towns "to grow and diversify in a way that can respond to rapid changes in the retail and leisure industries".

It is hoped that through agreed delegation some additional local planning freedoms can be developed to support our town centre regeneration. The next version of the Teignbridge Local Plan is now in preparation and the Bovey Tracey Town Council has participated in workshops to determine the scope of any potential changes to local planning delegated

powers.

Participants in the community consultation suggested that our town needed to become a "destination experience" for both local people and visitors alike. To achieve this, it was felt that the town needed a unique selling point and that this could be achieved by building on and enhancing our already established reputation as a centre for high quality crafts and creative industries. In this way we will differentiate the Parish from, yet complement, nearby towns, such as Ashburton.

Bovey Tracey already has the well-known Devon Guild of Craftsmen and the House of Marbles (the latter echoing the history of the local pottery industry). The Bovey Paradiso complex, presently being constructed, will provide art gallery space, studios for local artists and a cinema. It is anticipated the gallery space and artists' studios will increase footfall and support tourism by day and the cinema will do this in the evening. The Dartmoor Distillery provides tours by day and hosts evening musical events, adding to the attractions of the upper part of East Street.

There are within the town a number of shops offering lifestyle and interior design services while others provide classes in handicrafts and contemporary arts. In addition, the Contemporary Craft Fair, held annually in Mill Marsh Park, is a nationally renowned event, having gone from strength to strength over the past two decades.

A project is proposed in Section 10 to maintain and enhance the reputation of the Parish as an arts and crafts destination, and thereby increase footfall. This is in accordance with Strategic Policy S12 of the TDC Local Plan.

Finally, some business people reported that a lack of support for local planning proposals had been an issue for them. Members of the Neighbourhood Plan Steering Group have worked with others to start a local business group called Business for Bovey (BfB). Liaison between the Town Council and BfB has started and the Town Council is committed to continuing this close relationship as it develops plans for the regeneration of our high street and other projects. We anticipate that, following the Covid 19 crisis, business and employment will be a major topic in the next iteration of this Neighbourhood Plan and hope that a strong and well supported business group will be a partner in developing appropriate policies. Meantime, the Town Council will assist businesses in any way it can.

9. Matching Key Issues with Policies and Concluding remarks

9.1 How we addressed community concerns through our policies

Table 9.1 below shows the issues identified, in March 2018, as being of concern or importance to the community with the addition of two issues which were omitted from the Community Questionnaire Report, namely provision of primary healthcare and primary school places. The policies developed to address these concerns are shown in the second column.

9.2 Monitoring

The relevant policies in this Neighbourhood Plan will be consulted for every planning application which the Town Council Planning Committee considers. The Town Clerk will keep a formal record of planning application (as already happens), the Neighbourhood Plan policies which apply and the recommendations of the Town Council. The Town Council will be particularly vigilant to ensure that due notice is paid to our policies by planners at Teignbridge District Council and Dartmoor National Park Authority. Any failure of, or problem with, our policies will be discussed in a full meeting of the Town Council.

Changes in planning legislation, national policy and the two local plans will also need to be monitored as these may have implications for this Neighbourhood Plan.

9.3 Review

The Plan must be kept in date and a biennial review will be undertaken under the auspices of the Town Council. An important part of the review will be to evaluate the extent to which the desired outcomes as shown in the policy sections of this document are being achieved. We anticipate that revisions thought necessary will be quite focussed, given that this Plan has addressed a wide spectrum of community concerns.

The continuous monitoring described above will feed into the review which will be tabled at the Annual Town Meeting for the (alternate) years the review is compiled.

Minor updates to the Neighbourhood Plan can be implemented by Teignbridge District Council and errors can also be corrected in this way. Significant revision, however, requires

	Key Findings from Community Questionnaire in March 2018	Related Policies
Housin	g	
	There is strong support for the provision of affordable housing for local residents in new housing development; equal priority is given to rented options as to private purchase	H2
	There is a strong sense that the parish should maintain a rural character and that of a historic small town at the gateway to Dartmoor National Park	LE1, LE8, LE11, LE12
C.	There is strong desire for improvements to infrastructure, community facilities and traffic management before any further housing development is allowed	C1-4
	A priority for the type of new housing developed should be the provision of sheltered / homesfor people in later life	H1
-	ort and Travel (Traffic Working Group)	
	A priority for the town centre is better traffic and parking management in order to reduce congestion and enable improved quality and safer pedestrian access	T1, T2, T3, T4
Comm	unityServices and Facilities	
F.	There is strong support for the development of a multi–use community facility which provides for sports, leisure and large community gatherings	C2, C3
G.	Communitymembers are concerned about the availability of primary healthcare	C1
H.	The community recognises the need for a new primary school in Bovey Tracey	C4
Natura	and Built Environment (Land and Environment Working Group)	
I.	The conservation of the natural environment and landscape should be a priority	LE1, LE2, LE3, LE6, LE8, LE9, LE11, LE12, LE17
J.	There is strong support for the creation of green public spaces and landscaping within new housing developments	LE5, LE13, LE14, LE15, LE16
К.	There is strong support for the promotion of sustainable energy and eco-friendly infrastructure across the parish	LE10, LE13, LE18
L.	There is strong support for the conservation / creation of biodiversity within public spaces	LE2, LE3, LE4, LE5, LE6, LE7, LE10, LE12, LE14, LE17
	ment and Business	
	There is strong support for improvements to public transport in order to improve the shopping experience of parishioners	T2
N.	Increasing provision and range of parking is significant in order to improve the shopping experience in the parish	T4
0.	Small start-up enterprises should be encouraged and enabled in the parish	B&E3

Table 9.1: Issues as identified in the Community Questionnaire Report and the Policies developed to address them.

9.4 The Future of the Steering group

The process of preparing this Neighbourhood Plan has been a learning process for nearly all the Steering Group members. It is the hope of the Town Council that it will be possible to retain the expertise developed for future Neighbourhood Plan reviews.

9.5 Thanks to all involved from the Town Council

It would be impossible to list all those who helped with the development of this Neighbourhood Plan. They range from the local residents and groups who responded to the questionnaires and attended consultation events to the individuals who volunteered to serve on the Steering Group and the six Working Groups. Although membership of these groups has changed since we started work, this document reflects their efforts in bringing together and reconciling all the ideas and opinions submitted.

From its inception in December 2017 the Steering Group has met more than thirty times and details of its work and membership are a matter of public record in the minutes which are available on the Town Council web site.

The Town Council would like to thank everyone for their contribution, large or small, without which completion of the Bovey Parish Neighbourhood Plan would not have been possible.

You can make representation about the policies in this Plan in one of three ways

• by emailing <u>neighbourhoodplanning@boveytracey.gov.uk (</u>preferred if possible), or

• in writing to Neighbourhood Plan, Bovey Tracey Town Council, Town Hall, Town Hall Place, Bovey Tracey TQ13 9EG, or

• by telephone (only if you cannot use one of the above, please) by dialling 07387 217768 - this is a dedicated Neighbourhood Plan helpline with an answerphone service.

Your representation must be received by 28th September 2020.

10. Projects related to this Neighbourhood Plan

10.1 Status of the Projects

Neighbourhood plans are concerned with planning policy not with implementing projects, however as information was being gathered to support the formulation of policies in each section of this document, a number of individual projects were identified. It is felt that these projects (listed below) will materially contribute to achievement of our strategic aim of improving both the environment and the infrastructure of our parish.

It is not within the scope of the Neighbourhood Plan to take these projects forward due to their resource and financial implications. The Town Council will therefore consider the projects on an individual basis and will prioritise them for support within their annual spending review. It should, however, be noted that to deliver on the aims of the larger infrastructure projects the Town Council will be working collaboratively with other partners.

Progress on adopted projects will be reported on at the Annual Town Meeting.

10.2 The proposed Projects

Housing Project

1. Affordable and Sheltered Housing Project

Project aim: to identify and promote land for affordable and sheltered housing.

Land and Environment Projects

1. Bat Project

Project aim: to gain accreditation by the Devon Bat Project as a bat friendly locality.

2. Hedgehog Project

Project aim: to create and maintain a hedgehog friendly environment within the parish's built-up areas.

3. Wildflower Verge Project

Project aim: to develop wildflower-rich verges to encourage pollinators and support a wider range of species.

Traffic Projects

1. Town Centre Traffic Management Project

Project aim: to trial the existing one-way traffic management proposal.

2. Heathfield Parking Audit

Project aim: to identify parking hotspots within the settlement of Heathfield and devise mitigation measures.

3. Co-op Entrance Road Safety Project

Project aim: to improve pedestrian and vehicle safety at the entrance to the Co-op/Devon Guild of Craftsmen car park.

4. Old Newton Road Footway Project

Project aim: to extend the footway from Heathfield Industrial Estate to Pottery Road Roundabout, thus linking Heathfield with Bovey Tracey.

5. Speedwatch Project

Project aim: to establish and maintain a Community Speedwatch group to monitor road speeds where residents perceive there is a speed problem.

6. Public Transport Project

Project Aim: to encourage the availability, improvement and increased use of all forms of public transport in and through the parish.

7. Bus Use Promotion Project

Project aim: to encourage bus use.

8. Electric Charging Point Project

Project aim: to install electric car fast charging points in the public car parks.

9. Walking-Bus Project

Project aim: to investigate the feasibility of using Station Road and/or Mary Street carparks as drop-off/pick-up points for walking buses to serve Bovey Tracey Primary School.

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Community Services and Facilities Projects

1. Health and Wellbeing Project

Project aim: to make available information about local health and wellbeing services. This project has been completed (August 2019) and copies are available from the Town Council Office and online.

2. Jump Park Project

Project aim: to assess the demand for a bike jump park and then investigate means of provision if a sustained need is apparent. This project arose as a result of consultation regarding this Neighbourhood Plan with students at South Dartmoor Community College.

Business and Employment Projects

3. Cultural Destination Project

Project aim: to provide a strategic plan to develop a unique selling point for the parish as a cultural destination.

4. Business Information Technology Project

Project aim: to identify any shortcomings in broadband and/or mobile phone services and subsequently to discuss medial action with partners and service users.



Wildflower Verge - Project 4



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